



Republic of Serbia  
Ministry of Construction, Transport  
and Infrastructure  
Nemanjina 22-26, 11000 Belgrade

# **Resettlement Policy Framework (RPF)**

for the

PHASE 1 OF THE MULTI-PHASE PROGRAMMATIC APPROACH

## **Railway Sector Modernization Project**

In the

Republic of Serbia

Final document

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# Acronyms

|      |                                                                                |
|------|--------------------------------------------------------------------------------|
| BoE  | Beneficiary of Expropriation                                                   |
| CC   | Constitution Court                                                             |
| CFD  | Central Feedback Desk                                                          |
| E&S  | Environmental and Social                                                       |
| ESF  | Environmental and Social Framework                                             |
| ESS  | Environmental and Social Standards of World Bank                               |
| ESS5 | ESS on Land Acquisition, Restrictions on Land Use and Involuntary Resettlement |
| GoS  | Government of Republic of Serbia                                               |
| GM   | Grievance Mechanism                                                            |
| GRS  | Grievance Redress Service                                                      |
| IZS  | Infrastructure Railways Serbia – State Owned Enterprise                        |
| LM   | Local Municipalities                                                           |
| LGD  | Local Grievance Desk(s)                                                        |
| MCTI | Ministry of Construction, Transport and Infrastructure of Republic of Serbia   |
| MoF  | Ministry of Finance of Republic of Serbia                                      |
| PAP  | Project Affected People                                                        |
| PIU  | Project Implementation Unit                                                    |
| PIT  | Project Implementation Team                                                    |
| RD   | Rail Directorate -                                                             |
| RLC  | Rail Level Crossing                                                            |
| RPF  | Resettlement Policy Framework (this document)                                  |
| RAP  | Resettlement Action Plan                                                       |
| RS   | Republic of Serbia                                                             |
| SV   | Serbia Voz                                                                     |

|      |                                             |
|------|---------------------------------------------|
| SC   | Serbia Cargo                                |
| SRMP | Serbia Railway Sector Modernization Project |
| SEL  | Stakeholder Engagement Log                  |
| SOE  | State owned Enterprise                      |
| TA   | Tax administration                          |
| WB   | World Bank                                  |

## Definitions glossary

|                       |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
|-----------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Cut-off date          | This date shall correspond to any such date when an official request for determination of the Public Interest is sent to relevant authority. Person(s) encroaching into the project area after the Cut-off date, are not eligible for compensation and/or resettlement assistance. Similarly, fixed assets (such as built structures, crops, fruit trees, and woodlots) established after the Cut-off date will not be compensated. Project Implementation Unit (PIU) shall adequately advertise the Cut-off date informing the public, owners and users of assets about the expropriation process and the timing. The Cut-off date will also be publicly disclosed on notice boards in local communities and relevant municipalities and spaces commonly and frequently used by the community, informing general public, and at consultation meetings, with an accompanying guidance note. The public announcement be posted, as necessary, on frequently visited locations throughout the affected areas. This information will include posted warnings that persons and assets settling in the project area after the cut-off date may be subject to removal without compensation. |
| Economic displacement | Includes all loss of income sources or means of livelihood as a result of land acquisition or restricted access to resources (land, water, or forest) as a result of Project implementation, regardless whether affected persons must move to another location or not.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |
| Entitlement           | Compensation and other forms of assistance that Project Affected Persons (PAPs) have the right to receive in accordance with this Resettlement Project Framework (RPF) in the respective eligibility category.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |
| Expropriation         | Refers to dispossession or limitation of ownership rights on property against compensation pursuant to market value of the property and is based on the Governments eminent domain power, regulated by the Law on Expropriation or by the Law on Special Procedures for the Implementation of the Project of Construction and Reconstruction of Line Infrastructure Structures of Particular Importance to the Republic of Serbia                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     |
| Forced Eviction       | Refers to permanent or temporary removal against the will of individuals, families, and/or communities from the homes and/or land which they occupy without the provision of, and access to, appropriate forms of legal and other protection, including all applicable procedures and principles in this RPF. The exercise of eminent domain, compulsory acquisition or similar powers will not be considered to be forced eviction providing it complies with the requirements of national law and the provisions of this RPF, and is conducted in a manner consistent with basic principles of due process (including provision of adequate advance notice, meaningful opportunities to lodge grievances and appeals, and avoidance of the use of unnecessary, disproportionate, or excessive force).                                                                                                                                                                                                                                                                                                                                                                               |

|                               |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     |
|-------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Involuntary resettlement      | Refers to Project-related impacts of resettlement without persons affected having the right to decline land acquisition or restrictions on land use, physical displacement (relocation, loss of residential land or loss of shelter), economic displacement (loss of land, assets or access to assets, leading to loss of income sources or other means of livelihood), or both.                                                                                                                                                                                                                                                                                                                                                    |
| Land Acquisition              | Refers to all methods of obtaining land for project purposes, which may include outright purchase, expropriation of property and acquisition of access rights, such as easements or rights of way. Land acquisition may also include: (a) acquisition of unoccupied or unutilized land whether or not the landholder relies upon such land for income or livelihood purposes; (b) repossession of public land that is used or occupied by individuals or households; and (c) project impacts that result in land being submerged or otherwise rendered unusable or inaccessible. "Land" includes anything growing on or permanently affixed to land, such as crops, buildings and other improvements, and appurtenant water bodies. |
| Livelihood                    | Refers to the full range of means that individuals, families and communities utilize to make a living, such as wage-based income, agriculture, fishing, foraging, other natural resource-based livelihoods (ecosystem services), petty trade and bartering.                                                                                                                                                                                                                                                                                                                                                                                                                                                                         |
| Moving allowance              | Compensation for costs directly associated to moving/relocation of the household or business. This may be paid in cash or by direct moving support (logistics such as moving trucks, labor and alike). In-kind arrangements shall be subject to request and agreement by the PAPs.                                                                                                                                                                                                                                                                                                                                                                                                                                                  |
| Physical displacement         | Loss of shelter and assets resulting from the property acquisition associated with the Project that requires PAPs to move from home, work place or business premises to another location.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
| Project Affected Person (PAP) | Any person who, as a result of the implementation of the (sub)-project suffers impacts is referred to as a Project Affected Person.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |

|                              |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
|------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Replacement cost             | Replacement cost is defined as a method of valuation yielding compensation sufficient to replace assets, plus necessary transaction costs associated with asset replacement. Where functioning markets exist, replacement cost is the market value as established through independent and competent real estate valuation, plus transaction costs. Where functioning markets do not exist, replacement cost may be determined through alternative means, such as calculation of output value for land or productive assets, or the undepreciated value of replacement material and labor for construction of structures or other fixed assets, plus transaction costs. In all instances where physical displacement results in loss of shelter, replacement cost must at least be sufficient to enable purchase or construction of housing that meets acceptable minimum community standards of quality and safety. The valuation method for determining replacement cost should be documented and included in relevant resettlement planning documents. Transaction costs include administrative charges, registration or title fees, reasonable moving expenses, and any similar costs imposed on affected persons. |
| Restrictions on land use     | Refers to limitations or prohibitions on the use of agricultural, residential, commercial or other land that are directly introduced and put into effect as part of the project. These may include restrictions on access to legally designated parks and protected areas, restrictions on access to other common property resources, and restrictions on land use within utility easements or safety zones.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
| Stakeholders                 | Any and all individuals, groups, organizations, and institutions interested in and potentially affected by a Project, or having interest in and the ability to influence the Project.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |
| Transitional allowance       | Refers to one-off (cash or other) assistance to be provided for relocation of household members and their possessions (or business equipment and inventory) to be provided for households choosing cash compensation and securing their own replacement housing, including construction of new housing. If planned relocation sites (for residences or businesses) are not ready for occupancy at the time of physical displacement, the plan establishes a transitional allowance sufficient to meet temporary rental expenses and other costs until occupancy is available.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         |
| Moving allowance             | Refers to one-off (cash or other) assistance to cover relocation costs of household members and their household inventory (or business equipment and inventory)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
| Vulnerable group/individuals | Refers to people below the poverty line, the landless, the elderly, women and children, and those who by virtue of gender, ethnicity, age, physical or mental disability, economic disadvantage, or social status may be more adversely affected by resettlement than others or who may be limited in their ability to claim or take advantage of resettlement assistance and related development benefits.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |



# 1. Introduction

## 1.1 Brief description of the Project

Since 2013, the Government of the Republic of Serbia (GoS) has increased its focus on investments in railways, by allocating new financial resources. GoS has again requested support from the World Bank (The Bank) for the continuation of institutional, physical and operational modernization of the railway sector. The Bank is already a trusted partner who supported important elements of Serbia's railway reform in the past, and now continues through supporting the implementation of the *Serbia Railway Sector Modernization Project* (hereinafter: The Project).

The Project is designed to achieve its objectives through three (3) Components:

**Component 1.** Infrastructure Investments and Asset Management

**Component 2.** Institutional Strengthening and Project Management

**Component 3.** Railway Modernization Enablers

Activities under The Project are planned to: (1) strengthen the management of the sector, giving companies clear and achievable contractual arrangements; (2) improve infrastructure; (3) encourage railway companies to increase their corporate efficiency and achieve their commercial goals; (4) improve the reliability and safety of railway services through the use of modern technology, modern security systems, energy efficiency measures and consideration of resistance; and (5) increase rail modal participation by working on last-mile connectivity, urban integration, multimodal logistics centers and the concept of integrated territorial development.

Activities of the Project will cover geographically the entire Serbia and will be implanted in urban and rural areas alike. The tentative list of activities includes improvements of safety at rail level crossings, track renewal on several railway sections (regular maintenance of the left track from the Pancevo bridge to Pancevo main railway, regular maintenance of the tracks on the section Belgrade Center - Crossroads Pancevo Bridge - tunnels "Stadion" and "Vracar", regular track maintenance on the part Belgrade Center - Crossroads G - tunnel "Dedinje", regular maintenance of the Triangle track: Karadjordjev Park crossroads - Dedinje crossroads - "midfield" tunnel and rehabilitation of parts of the tunnels structure according to the study of the tunnel "Dedinje", "Stadion" and "Vracar"), construction of the Bypass between the magistral rail Subotica-Bogojevo – state border and regional rail Novi Sad-Odzaci-Bogojevo, construction of Phase II of the main railway station - Belgrade Centre (Prokop), procurement and installation of measurement stations- all in order to enhance the quality and sustainability of existing railway assets and to establish a foundation for improved governance and institutional performance of the railway sector. With these works completed, a faster, safer and more reliable transport on the railway network in Serbia should be expected.

## 1.2 RPF Background

Operations and activities for which the World Bank's Investment Project Financing (IPF) is sought after October 1, 2018, fall under the application of the Environmental and Social Framework (ESF)<sup>1</sup>. The ESF

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<sup>1</sup> The ESF is accessible at - <https://www.worldbank.org/en/projects-operations/environmental-and-social-framework>. Last accessed on July 21, 2020

comprise, inter alia, the 10 Environmental and Social Standards which set out mandatory requirements for the Ministry of Construction, Transport and Infrastructure (MCTI) and the Project. A **Resettlement Policy Framework (RPF)** – this document, was prepared by the MCTI before appraisal which sets out principles to be followed for project related to land acquisition, restrictions on land and Involuntary Resettlement consistent with ESS5.

### 1.3 Objectives of this RPF

The overarching objectives of this RPF are to define rules, principles, procedures, actions and outline organizational structures and capacity requirements during Project to minimize and mitigate the loss of private lands and non-land assets, and resultant loss in livelihoods for affected people. This RPF also provides guidance for individual Resettlement Action Plans (RAPs) to be prepared under the sub-projects.

The more specific objectives are:

- providing procedures for due diligence and screening for applicability of ESS5;
- classifying RS legal solutions in the event of involuntary resettlement, relocation and loss of assets, including legal and administrative procedures and assessment of compensation to be paid for loss of assets;
- comparing national requirements to ESS5 policies and international good practices; and providing the way to bridge the gaps, if any;
- identifying key institutions alongside the PIU and PITs, involved in the Project implementation, including especially legally authorized state institutions implementing the procedures and safeguards of involuntary resettlement process;
- designing monitoring and evaluation criteria to provide compliance with ESS5 and international good practices;
- presenting eligibility criteria and compensation entitlement matrix according to type of loss assets;
- defining the basic process of identification and evaluation of affected assets and the value of compensation to replace the loss of assets;
- providing instruments for prompt and effective compensation at full replacement cost for loss of assets or access to assets;
- development of mitigation principles, including fundamentals in order to minimize impacts on PAPs during Project implementation, including mitigation guidelines measures provided for vulnerable groups and women;
- describing and providing a roadmap for preparation, approval procedure, outlines and implementation process of RAPs or other involuntary resettlement instruments in accordance with ESS5, as relevant;
- specifying requirements of public disclosure, disclosure of documents, public and community engagement through all phases of the Project, including RPF and RAPs disclosure and process;
- establishing a gender-sensitive framework for resettlement in order to determine differentiated impacts understanding that economic and social disruption do not result in equal hardship for women and men;
- specifying internal monitoring activities during all phases of Project implementation, especially regarding resettlement issues, safeguarding legal and under this RPF defined process, including

reporting and evaluation of the resettlement process and external monitoring and evaluation to design corrective actions as necessary;

- specify the process of keeping a project Stakeholder Engagement Log (SEL) by the PIU;
- present a Project Grievance Mechanism (GM) to provide people who believe are adversely affected by the Project and sub-projects, an avenue to raise issues and concerns free of charge, define grievance process and complaint rights, process, bodies and procedures available to PAPs during the Project cycle, including feedback reporting.

#### **1.4 Fundamental principles guiding resettlement**

This RPF provides overarching and binding principles applicable to all cases of physical resettlement, economic displacement and any other adverse social impacts associated with the Project's land acquisition needs. These principles shall govern the PIU's action, contractors, all other state and local institutions involved in the Project implementation. Principles guiding land acquisition and resettlement under the Project are outlined below:

- involuntary resettlement should be avoided by exploring all viable alternatives after taking into consideration all facts such as public health or safety.
- when unavoidable, minimize involuntary resettlement by exploring Project design alternatives with the goal that adverse effects should be rendered to the bare unavoidable minimum.
- Forced eviction is prohibited. This however does not prevent action by the Government to remove a person who continues to occupy land upon completion of the legal process of eminent domain or compulsory acquisition. Eviction is not considered to be forced eviction if it conforms to national law, including compliance with, and completion of, all relevant legal and administrative procedures, including appeals processes; complies with all the relevant requirements of ESS5, and is carried out in a way that respects basic principles of due process.
- When unavoidable, adverse effects and social impact occurs, all loss of property shall be mitigated by providing timely compensation for loss of assets at least at the value of replacement costs.
- PAPs will be assisted in their efforts to improve, or at least restore, their livelihoods and living standards, in real terms, to pre-displacement levels or to levels prevailing prior to the beginning of Project implementation, whichever is higher.
- Negotiated settlements with affected persons are encouraged by this RPF prior to formal expropriation with the goal to help avoid administrative or judicial delays, and to the extent possible to reduce the impacts on affected persons.
- Resettlement must be managed in accordance with national applicable laws, ESS5 and accepted international good practices. Where gaps exist, more stringent provisions will prevail. Fundamentally, rules and policies that benefit the PAPs most will always prevail.
- The PIU will oversee all resettlement activities from the early onset of project design, facilitating cost-effective, efficient and timely implementation of principles and objectives set by this RPF, as well to promote innovative approaches for improving the livelihoods and standards of living of those affected by involuntary resettlement.
- The Project will improve living conditions of poor or vulnerable persons who are physically displaced, through provision of adequate housing, access to services and facilities, and security of tenure.

- Additional targeted support will be provided to vulnerable groups and/or individuals affected by the Project, during resettlement process, as well as during implementation of all phases of the Project according to their specific vulnerability.
- The Project will ensure a gender sensitive approach by inclusion of women, part of affected households, in all public consultation and discussions on specific mitigation measures. All activities in this RPF will aim to be gender tailored, with the goal to empower women and provide with the possibility to participate in mitigation measures provided for resettlement impact. The documentation for ownership or occupancy, such as title deeds and lease agreements (including the bank accounts established for payment of compensation), will be issued in the names of both spouses, if the expropriated assets are part of marital property of both spouses.
- Activities are planned and implemented with appropriate disclosure of information, meaningful consultation, and the informed participation of those affected.
- Sub-Project specific RAPs, and other resettlement instruments as appropriate, will be prepared, publicly disclosed and consulted on before final approval.
- Activities under the Project causing physical or economic displacement are not allowed to commence before RAPs are adopted to allow affected persons and stakeholders to participate in Project development, planning and implementation of resettlement programs.
- Accessible GM will be developed for affected people grievances before start of any civil works that can cause relevant physical or economic displacement per this RPF. During the Project implementation and resettlement cycle, stakeholders will be provided with full information about their grievance rights, possibilities and procedures. All grievances will be considered during Project implementation and resettlement activities.
- All resettlement activities should be conceived and conducted as sustainable projects by providing sufficient investment resources to enable principles and goals of resettlement defined by this RPF and RAPs to be fully achieved.

### **1.5. Estimated displacement impacts and justification of RPF**

Project-related land acquisition through all methods of obtaining land for project purposes, which may include outright purchase, expropriation of property and acquisition of access rights, such as easements or rights of way and restrictions on land use (such as limitations or prohibitions on the use of agricultural, residential, commercial or other land that are directly introduced and put into effect as part of the project), if at all, might occur in relation to Component 1. The likelihood, size, number, scale, locations, the zone of impact of such components or activities; the scope and scale of land acquisition and impacts on structures and other fixed assets; restrictions on land use with potential to cause physical and/or economic displacement of all sub-components and activities is currently not known. The project intends to support activities country wide. It is understood that the land requirements for the footprint of the project will be moderate in scale and mostly limited to privately owned agricultural land the area of which is currently not known. Sub-Projects relating to activities in Belgrade, the capital of Serbia, will highly unlikely require land acquisition as activities are related to works on existing tracks and to construction of Phase II of the main railway station - Belgrade Centre (Prokop) for which land has been acquired decades ago. The land acquisition process for the whole footprint of the project (Phases 1, 2 and 3) has been completed in 1974. There are no legacy issues associated with this past land acquisition related to Prokop station. There currently is no pending land related court case or no active land dispute related to Prokop station. The activities supported by the WB under Phase 3 will be

within the existing footprint, and will require no additional land.. The early draft of the description of the project activities in relevant project documents and plans have informed these examples of potential impacts resulting from project-related to permanent and/or temporary land acquisition impacts.

Because of these knowledge gaps this Resettlement Policy Framework (RPF) rather than a Resettlement Action Plan (RAP) is prepared to establish resettlement principles, organizational arrangements, and design criteria to be applied to subprojects, and to mitigate potential resettlement impacts. This RPF provides guidance to the implementing entity on adequate screening and assessment tools to evaluate social impacts in depth during Project implementation, design and implement in accordance with the legal system, laws and procedures of Republic of Serbia, and in conformity with ESS5 and good international practices.

Once the sites of the sub-projects are known, a due diligence process, adapted to restrictions imposed by the COVID -19 pandemic at such time, will be undertaken as outlined in this RPF, and individual RAPs, if required, proportionate to potential risks and impacts will be prepared compliant with this RPF. No physical and/or economic displacement will occur until such plans have been finalized under due procedure, consideration of engagement and consultation requirements and approved by the WB.

## 2. Legal framework

### 2.1. National legal framework guiding resettlement

**Constitution of the Republic of Serbia**<sup>2</sup>. Passed in 2006 (the Constitution was approved in the constitutional referendum of 2006, held from the 28-29th of October and officially proclaimed by the National Assembly of Serbia on November 8, 2006), the Constitution proclaims the rule of law and social justice, principles of civil democracy, human and minority rights and freedoms, and commitment to European principles and values.

Article 58 generally acknowledges guarantees of peaceful tenure of a person's property and other property rights acquired by law. It states that property rights may be revoked or restricted only when in public interest, established by law and with compensation equaling the market value at the minimum. It is to be emphasized that the Constitution of RS sets payment of compensation at the level defined not less than the "market value". As such, this is an important provision for bridging gaps between Serbian laws and WB resettlement standards embodied in ESS5, as it will be presented later in this document. The provisions of the Constitution do not differentiate formal from informal properties relevant from the perspective of the structures constructed without a construction permit, a practice common for the past 30 years in Serbia. The Constitution further proclaims that all human rights (including the right of property) and minority rights guaranteed by the Constitution shall be implemented directly.

Of equal relevance is Article 16 stating that all general accepted rules of international law and ratified international treaties shall be an integral part of the legal system in the Republic of Serbia and applied directly. This provision allows direct implementation of ESS resettlement standards and policies, provisions of this RPF and individual RAPs next to existing Serbian laws, and most important ways of bridging gaps between them if those WB resettlement policies and this RPF is considered to be an integral part of any future Loan agreement with the WB, once approved, signed and ratified by the Parliament.

**The Law on Public property**<sup>3</sup>. Published in "Official Gazette of the RS, No. 72/2011, 88/2013, 105/2014, 104/2016 - other law, 108/2016, 113/2017 and 95/2018), it stipulates fundamental provisions on public ownership and other proprietary rights of the State, autonomous provinces and local self-government units.

**The Law on foundations of legal relations over properties**<sup>4</sup>. **The Law** ("Official Gazette of the SFRY", No. 6/80, 36/90, "Official Gazette of the FR Y", No. 29/96 and "Official Gazette of the RS", No. 115/2005 - other law) stipulates fundamental provisions of property relations, including ownership rights substance, subjects of ownership rights, co-ownership and joint ownership rights, acquiring the right of ownership, right on yields emanating from owned thing, possession rights, ownership acquired by adverse possession, ownership relations deriving in situations when structures was built on someone else's land, protection of ownership rights, protection of possession, cessation of ownership rights, etc. Most important provisions of this Law are considerably influencing the eligibility criteria in the resettlement

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<sup>2</sup> <https://www.ilo.org/dyn/natlex/docs/ELECTRONIC/74694/119555/F838981147/SRB74694%20Eng.pdf> provides English version for review, last accessed October 9, 2019.

<sup>3</sup> [https://www.paragraf.rs/propisi/zakon\\_o\\_javnoj\\_svojini.html](https://www.paragraf.rs/propisi/zakon_o_javnoj_svojini.html), last accessed October 9, 2019

<sup>4</sup> [https://www.paragraf.rs/propisi/zakon\\_o\\_osnovama\\_svojinskopravnih\\_odnosa.html](https://www.paragraf.rs/propisi/zakon_o_osnovama_svojinskopravnih_odnosa.html), ibid

process and application of WB standards (such as the provisions on ownership rights acquired by construction (for informally constructed structures), provisions on the legal assumptions of joint spouse property on property acquired during marriage etc.

**The Law on Construction and Planning<sup>5</sup>.** Published in "Official Gazette of the RS", No. 72/09, 81/09 (Corrigendum), changed by Constitutional Court of RS ruling 64/10 (CC), 24/11, 121/12, 42/13 (CC), 50/13 (CC), 98/13 (CC), 132/14 145/14, 83/2018, 31/2019 and 37/2019- other law and 9/20, the law governs the conditions and modalities of spatial planning and development, the development of general and detailed regulation plans, the development and use of construction land and the construction of facilities, predominant use of land when the land has multiple uses, public use of land and other issues of significance in the development of space, landscaping and use of construction land and the construction of facilities.

**The Law on legalization of structures<sup>6</sup>.** This law published in "Official Gazette of the RS ", No. 96/15 dated November 26, 2015, 83/18 and 81/20- CC ruling, codifies buildings, parts of buildings, auxiliary buildings and other buildings constructed without a building or construction permit and provides conditions, procedure and manner how to do so. The pattern of constructing houses, shops, even apartment buildings, or auxiliary structures (garage, additional floors on houses or rooms) without a construction permit became quite common in the past 30 years. Over the years the institutional intent to legalize all illegally constructed buildings, if constructed on own land and/or with consent of the owner, continued but most of the buildings have not yet been legalized. This law now imposes restrictions to title transfer for structures constructed without building permits. In line with Article 28, all structures subject to the formal process of legalization shall within 6 months be registered as such by the relevant cadastral authority together with the note that any commercial transaction in terms of transfer of title is forbidden.

**The Law on Extra-Judicial Proceedings<sup>7</sup>.** The law as published in the "Official Gazette of RS", No. 25/82 and 48/88, amended "Official Gazette of the RS" No 46/95, 18/2005, 85/2012, 45/2013, 55/2014, 6/2015 and 106/2015- other law) defines the rules by which courts decide on personal, family, property-related and other rights and legal interests, which are resolved in extra-judicial proceedings, pursuant to the Law. In accordance with this Law, the court in extra-judicial proceedings determines compensation for an expropriated property after it establishes the important facts and approves a decision which defines the type and amount of compensation. Participants may conclude an Agreement about type and amount of compensation, and the court will then base its decision on their agreement, if the court finds that the agreement is not contrary to mandatory regulations. Following ESS5 proclaimed standards and principles of resettlement, endorsed by this RPF in Chapter 1.4, RS institution in charge of the land acquisition process will be obliged to strive to reach a negotiated settlement with previous owners of property, in accordance with the Expropriation law prior to the administrative proceedings (as will be described in the next Chapter 2.2) or pursuant to this Law.

**The Law on Administrative procedures<sup>8</sup>.** The law in effect was adopted in 2016 ("Official Gazette of RS No18/16 and authentic interpretation of the law - 95/2018 - authentic interpretation") defines the rules

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<sup>5</sup> [https://www.paragraf.rs/propisi/zakon\\_o\\_planiranju\\_i\\_izgradnji.html](https://www.paragraf.rs/propisi/zakon_o_planiranju_i_izgradnji.html), ibid

<sup>6</sup> [https://www.paragraf.rs/propisi/zakon\\_o\\_ozakonjenju\\_objekata.html](https://www.paragraf.rs/propisi/zakon_o_ozakonjenju_objekata.html), last accessed October 9, 2019

<sup>7</sup> [https://www.paragraf.rs/propisi/zakon\\_o\\_vanpamirnom\\_postupku.html](https://www.paragraf.rs/propisi/zakon_o_vanpamirnom_postupku.html), last accessed October 9, 2019

<sup>8</sup> <https://www.paragraf.rs/propisi/zakon-o-opstem-upravnom-postupku.html>, ibid

and procedures to be applied by government authorities when deciding on rights, obligations or legal interests of individuals, legal persons or other parties, within the framework of administrative procedures. This Law administratively governs the expropriation process.

**The Law on State Survey and Cadaster**<sup>9</sup>. The Law on State Survey and Cadaster ("Official Gazette of the RS" No 72/2009, amended on 18/2010, 65/2013, 15/2015 – CC ruling, 96/15, 47/17, 113/17-other law, 27/18 – other law, 41/18 - other law and 9/20-other law) regulates the professional activities and affairs of the state administration related to land, buildings and other structures survey, real estate cadaster, records and registration of property, registration of possession, registration of illegal buildings and buildings legalized according to provision of the latest Building Legalization Law of RS, utilities cadaster, basic geodetic works, address register, topographic and cartographic activities, valuation of real estate, geodetic and cadastral information system.

## 2.2 Expropriation process in Serbia

Two laws govern the overall expropriation process in Serbia<sup>10</sup>:

**The Law on Expropriation**<sup>11</sup> (passed in 1995 and enacted on January 1, 1996, ("Official Gazette of the RS" No 53/95, ...20/2009, 55/2013-CC ruling and 106/2016 – authentic interpretation) enables acquisition of property for development of projects in public interest by use of eminent domain power of the State, while protecting the interests of all persons with legal title, whose assets are subjected to expropriation. The Law as opposed to ESS5 does not use the term "involuntary resettlement", but instead uses the term "expropriation" and is based on the Governments eminent domain power. The principle of compensation at "market price" of the property instead of the "replacement cost" used in ESS5 is enshrined under the law.

**Law on Special Procedures for the Implementation of the Project of Construction and Reconstruction of line Infrastructure Structures of Particular Importance to The Republic of Serbia** ("Official Gazette of RS" No. 9/20). The law provides inter alia particular conditions to the Law on expropriation governing land acquisition for construction of linear infrastructure objects in the road, rail, water and air sector with the potential to beneficially impact the overall development of the Republic of Serbia. The law is infused with the intention of efficiency cutting across the permitting and land acquisition procedure.

## 2.3 Key provisions of the Law on Expropriation

Key principles of the law may be classified as below:

Immovable assets (in terms of the law defined as land, buildings and other structures, perennial plants, crops, logging forest, and other attachments) can be expropriated only once the public interest is declared either by law, or individual decision of the Government of RS. The Public interest can be declared if construction of facility is intended for public utility infrastructure, education, public health, social welfare, culture, water management, sports, transport, power, national defense, local/national government needs, environmental protection, protection from weather-related damage, exploration

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<sup>9</sup> [https://www.paragraf.rs/propisi/zakon\\_o\\_drzavnom\\_premeru\\_i\\_katastru.html](https://www.paragraf.rs/propisi/zakon_o_drzavnom_premeru_i_katastru.html), last accessed October 9, 2019

<sup>10</sup> Land acquisition process may be governed by laws enacted specifically for a certain project (Lex Specialis). This is not such a Project.

<sup>11</sup> [https://www.paragraf.rs/propisi/zakon\\_o\\_eksprijaciji.html](https://www.paragraf.rs/propisi/zakon_o_eksprijaciji.html), ibid



for, or exploitation of, minerals, land needed for resettlement of people holding mineral-rich lands, property required for certain joint ventures, and housing construction for the socially disadvantaged.

As the potential Beneficiary of Expropriation (BoE) the law recognizes the Republic of Serbia, autonomous province Vojvodina, cities, the city of Belgrade, municipalities, public funds, public companies, companies that are established by public companies, as well as for companies with majority state capital and/or founded by the above-mentioned state institutions.

Expropriation can be either complete or incomplete. Complete expropriation allows the BoE to obtain ownership over the expropriated property, while the ownership by the owner and other rights cease to exist. Incomplete expropriation provides the BoE with specific easement rights on the land and structures, as well as the lease of the land for a definite period of time (not longer than three years in both cases). At the end of the easement or lease period full ownership rights over the property are returned to the owner, and the property is restored to conditions prior to expropriation.

Owners of immovable property partially affected are entitled to request expropriation of the remaining part against corresponding compensation, in cases when the expropriation has deteriorated their economic situation, or the remaining part of the property has become unviable. **The final submission date for such request is two years after the construction of the facility that induced expropriation has been completed.**

As a general rule, compensation is cash based. When agricultural land is subject to expropriation for construction of linear infrastructure facilities (railways, highways, pipelines, etc.), suitable agricultural land of the same type and quality, or the corresponding value in the area or its surroundings shall be offered as a primary type of compensation. If such land is not available, the compensation shall then be offered cash based.

To lessee of socially or state-owned flats, or to persons with occupancy rights in residential building or apartment subject to expropriation, tenure rights (use, lease or occupancy rights) of same kind of another equivalent, social or state-owned property in the vicinity shall be provided.

Taking over is not allowed prior to the day the decision on compensation becomes legally valid, or before the date of conclusion of an agreement on compensation for expropriated property, unless the Law stipulates otherwise. This does not apply in cases of physical resettlement. There are exceptional cases allowing the BoE to take possession of the expropriated property immediately upon the final decision on expropriation, provided that the BoE has defined the basis for compensation under the provisions of the Law.

## **2.4 The expropriation process**

This is a step-by-step presentation of the expropriation process, as defined by the Expropriation law:

- Declaration of the public interest: The National Assembly of RS by enacting a law, or GoS by decision declares public interest for a certain development project (within 90 days from submission of the request) thus enabling the use of eminent domain power to acquire land and assets. The Expropriation law defines institutions, entities and bodies eligible to exercise this power in the capacity of BoE.
- Commencement of the process: The first administrative step is submission of expropriation proposal to the relevant administrative authority (Municipality administration governed by the

geographic location of the property) by the BoE. The proposal, inter alia, contains details on the owners and properties for which expropriation is proposed, and evidence that adequate funds are available for compensation either through secured funds within the budget, or a bank guarantee, securing the payment of compensation, in accordance with the regulations governing public finances.

- Stakeholder engagement: Prior to deciding on the request, the relevant authority shall hold individual hearings informing the owners of all facts of importance for the expropriation. If all conditions are met, the expropriation decision will be issued. Compensation: Within 15 days upon legal validity of expropriation decision written compensation offers based on evaluation of assets made by proper authority shall be made by the BoE.
- The municipal authority shall without delay supply the owner with a copy of the offer and will collect information that may be of importance for the compensation from administrative and other institutions and organizations. The compensation agreement cannot be in contradiction to the Law on Expropriation provisions.
- Competence of the Judicial system. If within two months upon the date of legal validity of the Expropriation decision, the parties have not come to a settlement agreement, the municipal administration shall refer such case without delay to the basic court. The court will determine the compensation in a process driven by urgency.

## **2. 5 Law on Special Procedures for the Implementation of the Project of Construction and Reconstruction of line Infrastructure Structures of Particular Importance to The Republic of Serbia (hereinafter referred to as: Law on Special Procedures) <sup>12</sup>**

### **2.5.1 Key provisions of the Law on Special Procedures**

This Law shall apply to projects of construction and reconstruction of line infrastructure structures of particular importance to the Republic of Serbia. Construction and reconstruction of public line transport infrastructure (road, rail, water and air) are deemed as projects of particular importance to the Republic of Serbia. The decision on recognition i.e. implementation of each such project as a project of particular importance to the Republic of Serbia is passed by the Government.

The Law identifies projects of construction and reconstruction of line infrastructure structures of particular importance to the Republic of Serbia, and governs the process of determining the public interest for complete and incomplete expropriation and temporary occupation of immovable property required for development purposes. The Law sets the range of potential BoE, defines the specific expropriation procedure, permitting and approval procedures to create an enabling environment for efficient implementation of projects to particular importance to the Republic of Serbia.

In terms of this Law, projects of particular importance to the Republic of Serbia are projects of construction and reconstruction of line infrastructure structures that have impact on an overall development of the Republic of Serbia, balanced regional and local economic development, international, regional and interior territorial connection, improvement of connectivity, prevention of the degradation of the parts of the territory of the Republic of Serbia, ensuring and improving

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<sup>12</sup> English version of the Law available at the website of the Ministry of Construction, Transport and Infrastructure, [https://www.mgsi.gov.rs/sites/default/files/LAW%20on%20Special%20Procedures%20for%20the%20Implementation%20of%20the%20Project%20of%20Construction%20and%20Reconstruction%20of%20Line%20Infrastructure%20Structures%20of%20Particular%20Importance%20to%20the%20Republic%20of%20Serbia\\_0.pdf](https://www.mgsi.gov.rs/sites/default/files/LAW%20on%20Special%20Procedures%20for%20the%20Implementation%20of%20the%20Project%20of%20Construction%20and%20Reconstruction%20of%20Line%20Infrastructure%20Structures%20of%20Particular%20Importance%20to%20the%20Republic%20of%20Serbia_0.pdf)

population's subsistence, social development and environmental protection thereby enhancing an overall living standard of the citizens of the Republic of Serbia..

Procedures of rehabilitation, maintenance, renovation, modernization and other works on line infrastructure structure shall be subject to the provisions of the law governing that type of line infrastructure structure unless otherwise stipulated by this Law. The novelty of the Law is for cases during construction in which the scope of work needs to be conducted outside the area of already acquired land, such land shall be acquired through a negotiated settlement between the owner and the BoE.

Unless differently regulated by this law, the Law on Expropriation shall govern the Land acquisition process. This is a step-by-step presentation of the expropriation process, as defined by this Law:

- Declaration of the public interest: The Government of Serbia as proposed by the line ministry for construction declares the public interest and determines the Beneficiary on Expropriation (Republic of Serbia, autonomous province and local self-government unit, or a legal entity whose founder or majority owner is the Republic of Serbia, autonomous province or local self-government unit that manage such structures, perform some of managerial activities in relation to such structures or exercise investor's rights based on the law or the decision of the Government of the Republic of Serbia). The declaration of Public interest shall be valid until the permit to use for the respective structure is obtained.
- Commencement of the process: The process commences as replicated under the Law on Expropriation with the Beneficiary of Expropriation submitting the expropriation proposal to the relevant administrative authority (Local Self Government governed by the geographic location of the property) by the BoE. The proposal, inter alia, contains details on the owners and properties for which expropriation is proposed, and evidence that adequate funds are available for compensation either through secured funds within the budget, or an instrument alike, securing the payment of compensation, in accordance with the regulations governing public finances.
- Land Plan Schedule: For purposes of expropriation a land Plan Schedule (expropriation design) is developed regardless of the type of land to be acquired unless such design is already integrated into the respective planning document. Division of parcels by any such plan shall be recorded by the Cadastral Authority, outside the administrative procedure, and no separate formal act shall be issued.
- Stakeholder engagement: Prior to deciding on the request, the owner of the property will provide his/her response to the proposal within 5 days (agreeing or opposing to the process). Additional face-to-face evidential hearings will be held so new evidence can be introduced if needed.
- Absentees and unknown title holders: If following a diligent process, the owner of the property is still not identified a legal representative shall be appointed to represent the absent or unknown owner's interest during the process.
- Decision on Expropriation: upon receipt of the owner's response within another 5 days the formal decision on expropriation will be issued.
- Legal recourse: against the decision on expropriation an appeal can be submitted to the Ministry of Finance within 8 days following the day of the receipt of the decision. The appeal

process will not withhold the permitting procedure subject to the liability risk statement submitted by the BoE accepting the risk of the decision of expropriation to be overturned.

- The Compensation: upon legal validity of expropriation the process of determining the compensation begins. The BoE and the owner can decide to agree on a negotiated settlement before the decision becomes legally valid in which case the agreement comprises both elements of the decision on expropriation and the compensation agreement

Compensation for land: it is the remit of the Tax authority to assess the market value of land affected. In absence of valid market value indicators, or if they differ from market value indicators used in the area, the authority shall take into consideration past land acquisition processes for linear infrastructure.

Compensation for crops and immovable assets on land: the compensation process is governed by the relevant provisions of the Law on Expropriation.

Compensation for informal structures: if construction land hosting a structure constructed opposed to construction regulation, but the process of legalizing such construction has not been concluded, the compensation is determined at construction cost.

- Competence of the Judicial system: If within two months upon the date of legal validity of the Expropriation decision, the parties have not come to a settlement agreement, the municipal administration shall refer such case without delay to the basic court. The court will determine the compensation in a process driven by urgency.

## **2.6 WB standards on Land Acquisition, Restrictions on Land Use and Involuntary Resettlement (ESS5)**

Bank supported projects involving Land Acquisition, Restrictions on Land Use and Involuntary Resettlement are subject to ESS5<sup>13</sup>. The relevance of ESS5 is established during the due diligence process and environmental and social assessment described in ESS1.

The ESS5 also applies to facilities or activities identified as “Associated Facilities” which mean facilities or activities that are not funded as part of the project and, in the judgment of the Bank, may meet all three criteria and are: (a) directly and significantly related to the project; and (b) carried out, or planned to be carried out, contemporaneously with the project; and (c) necessary for the project to be viable and would not have been constructed, expanded or conducted if the project did not exist.

The policy describes the procedures and instruments for mitigating negative economic and social issues that may arise. ESS5 is relevant in all cases when land acquisition or restrictions on land use may cause physical displacement (relocation, loss of residential land or loss of shelter), economic displacement (loss of land, assets or access to assets, leading to loss of income sources or other means of livelihood), or both.

The overall objectives of ESS5 are the following:

- To avoid involuntary resettlement or, when unavoidable, minimize involuntary resettlement by exploring project design alternatives.
- To avoid forced eviction.

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<sup>13</sup> <http://pubdocs.worldbank.org/en/837721522762050108/Environmental-and-Social-Framework.pdf#page=29&zoom=80>

- To mitigate unavoidable adverse social and economic impacts from land acquisition or restrictions on land use by: (a) providing timely compensation for loss of assets at replacement cost and (b) assisting displaced persons in their efforts to improve, or at least restore, their livelihoods and living standards, in real terms, to pre-displacement levels or to levels prevailing prior to the beginning of project implementation, whichever is higher.
- To improve living conditions of poor or vulnerable persons who are physically displaced, through provision of adequate housing, access to services and facilities, and security of tenure.
- To conceive and execute resettlement activities as sustainable development programs, providing sufficient investment resources to enable displaced persons to benefit directly from the project, as the nature of the project may warrant.
- To ensure that resettlement activities are planned and implemented with appropriate disclosure of information, meaningful consultation, and the informed participation of those affected.

## 2.7 Gap analysis

The objectives of ESS5 are clear in their aim to avoid involuntary resettlement caused by land acquisition measures wherever feasible, and if this is not possible, to apply such compensation principles for impacts on all PAPs and to restore their livelihoods at least to pre-project level. In general, the institutional framework for expropriation in Serbia is not completely in compliance with the ESS5, major differences are in the area of requirements to compensate at replacement cost for land vis-à-vis the national requirement of compensating land at market value without payment of transitional costs as part of compensation package. Additionally, the national law includes decrease of value for structures by depreciation and it does not recognize informal users, occupiers and settlements to the meaning assigned in ESS5 while de facto users without formal title but with title recognizable under the national system are recognized. There are no requirements for a project specific grievance mechanism, a social impact assessment, gender disaggregated data, and has limited public consultation process. Assistance to vulnerable persons or groups is not recognized per se with pre-defined targeted additional measure, although the socio-economic characteristics of the owner/affected person and those of the members of his his/her household may be considered in determination the compensation amount and other benefits.

The table below provides an overview of specific gaps between the national land acquisition law vis-à-vis ESS5 and the recommendations for remedy and/or mitigation in order to comply with the ESS5 requirements.

Table 1 - Gap analysis

| Subject                                                       | Law on Expropriation                                                                                                                                                           | Law on Special Procedures                                                                                                                                                      | WB ESS5 and good international resettlement standards                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | Gaps and measures for bridging the gaps                                                                                                                                                                                                               |
|---------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Resettlement instruments, census and social impact assessment | The only documents prepared are part of construction plans, the Expropriation study is an inventory of land impacted and formal owners without tackling socio-economic issues. | The only documents prepared are part of construction plans, the Expropriation study is an inventory of land impacted and formal owners without tackling socio-economic issues. | Resettlement Plan is prepared proportionate to the risks and impacts associated with the (sub)projects. Where the likely nature or magnitude of the land acquisition or restrictions on land use is unknown, RPF is prepared. Census and socioeconomic survey must be conducted to identify PAPs, their demographic and socioeconomic characteristics, inventory of assets affected, magnitude of losses and extent of displacement, information on vulnerable groups or persons and additional studies the Bank may deem relevant. | This RPF and a site-specific RAPs, if necessary, will be developed per ESS5, in addition to national legal requirements. Census and socioeconomic survey conducted according to WB requirement in addition to requirements under national legislation |
| Avoidance and minimization of involuntary resettlement        | There are no specific requirements to minimize involuntary resettlement although a multi-criteria analysis is part of the adaptive design process.                             | There are no specific requirements to minimize involuntary resettlement although a multi-criteria analysis is part of the adaptive design process.                             | Involuntary resettlement should be avoided where feasible, or minimized, exploring all viable alternative project designs.<br>The Borrower will consider feasible alternative project designs to avoid or at least minimize displacement.                                                                                                                                                                                                                                                                                           | The PIU will seek to minimize physical and/or economic displacement. All alternatives and measures explored to avoid or minimize negative impact will be recorded in the internal periodical (monthly or quarterly) report required by the WB.        |

| Subject                                          | Law on Expropriation                                                                                                                                                                                                                                         | Law on Special Procedures                                                                                                                                                                                                                                 | WB ESS5 and good international resettlement standards                                                                                                                                                                                                                                                                                                   | Gaps and measures for bridging the gaps                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |
|--------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Public consultations on resettlement instruments | The formal title holders (including those with recognizable rights) are contacted only at the very process of expropriation. There is no requirements for public consultation apart from the spatial planning phase under the Planning and construction law. | The formal title holders (including those with recognizable rights) are contacted only at the very process of expropriation there is no requirements for public consultation apart from the spatial planning phase under the Planning and construction la | Meaningful consultations with affected persons and communities, local authorities, and other stakeholders need to be carried out during the preparation and implementation of resettlement instruments and throughout all phases of the Project.                                                                                                        | National legislation does not require public consultation with affected persons and communities at the extent and reach of those envisaged by ESS. The PIU shall disclose RPF and RAP (if applicable) to PAPs and stakeholders and conduct consultation meetings as described in this RPF throughout all phases of the Project.                                                                                                                                                                                                                                                                                                                       |
| Cut-off date for eligibility and census          | Investments made after being notified of the Expropriation proposal shall not be compensated, unless such investments were unavoidably needed.                                                                                                               | Investments made after being notified of the Expropriation proposal shall not be compensated, unless such investments were unavoidably needed.                                                                                                            | Normally, the cut-off date is when census begins but could also be the date the project area was delineated, prior to the census, provided that there has been an effective public dissemination of information on the area delineated, and systematic and continuous dissemination subsequent to the delineation to prevent further population influx. | The cut-off date shall correspond to any such date when the official request for determination of the Public Interest is sent to relevant authority. This will be publicly announced and published by the BoE, at their official website, in local newspapers, on notice boards on local governments and spaces commonly and frequently used by the community, informing general public, owners and users of the cut-off date and the contact persons who may be contacted by PAPs for further information. This information will include posted warnings that persons settling in the project area after the cut-off date may be subject to removal. |

| Subject                                                                | Law on Expropriation                                                                                                                                                                                                                                                                                                                  | Law on Special Procedures                                                                                                | WB ESS5 and good international resettlement standards                                                                                                                                                                                                                      | Gaps and measures for bridging the gaps                                                                                                                                                                                                                                                                                                                                                                                                     |
|------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Eligibility for compensation                                           | The Expropriation Law recognizes only formal title holders and holders of rights recognizable under national laws (factual ownership).                                                                                                                                                                                                | The Law recognizes only formal title holders and holders of rights recognizable under national laws (factual ownership). | Besides formal owners, ESS5 also recognizes those who have no recognizable legal right or claim to the land they are occupying on Cut-off Date as eligible for relocation and rehabilitation assistance and compensation for loss of non-land assets at replacement value. | Compensation and assistance to PAPs without legal right or claims will be made per principles and entitlements provided in the entitlement matrix of this RPF, if they are present in the Project affected area at the time of the cut-off date. Asset inventory and valuations of their affected properties will be conducted and all measures will be recorded in the internal periodical (monthly or quarterly) Project progress report. |
| Valuation methodology for compensation for assets attached to the land | Compensation for loss of properties and assets should be at least equal to the market price.<br>Depreciation are deducted from compensation (or included by decreasing the market price value appraisal). The Expropriation Law does not specifically mention compensation for the costs of any registration fees and transfer taxes. | Compensation for loss of properties and assets should be at the market value.                                            | Compensation equal to full replacement cost without depreciation.                                                                                                                                                                                                          | Compensation and assistance to PAPs will be equal to full replacement cost as provided in the entitlement matrix of this RPF.                                                                                                                                                                                                                                                                                                               |



| Subject         | Law on Expropriation                                                                                                                                                                                                                                                                           | Law on Special Procedures                                                                                                                                                                                                                                                                      | WB ESS5 and good international resettlement standards                                                                                                                                                                                                                                   | Gaps and measures for bridging the gaps                                                                                                                                                                                                                                                                                                          |
|-----------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Escrow accounts | There is no requirement to have an escrow account. However, the BoE is required to submit proof of financial funds for compensation prior to start of expropriation. If there is a court process about the compensation value, court can order funds to be deposited in court deposit account. | There is no requirement to have an escrow account. However, the BoE is required to submit proof of financial funds for compensation prior to start of expropriation. If there is a court process about the compensation value, court can order funds to be deposited in court deposit account. | If there are significant difficulties related to the payment of compensation to particular affected persons, on an exceptional basis, with prior agreement of the Bank, the PIU may deposit compensation (plus contingencies) into an interest-bearing escrow or other deposit account. | Compensation funds as required by the RAP/RPF including contingencies, can be deposited into interest-bearing accounts, if necessary, however only under exceptional circumstances and with prior approval obtained from WB. Compensation placed in escrow will be made available to eligible persons in a timely manner as issues are resolved. |

| Subject                                      | Law on Expropriation                                                                                                                                                                                                                                                                                                                                                                                                                                       | Law on Special Procedures                                                                                                                                                                                                                                                                                                                                                                                                                                  | WB ESS5 and good international resettlement standards                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | Gaps and measures for bridging the gaps                                                                                                                                                                                                                                                                                                                                                                                                                                                     |
|----------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Taking possession of land and related assets | The expropriated land and related assets can be taken into possession when the agreement on compensation is signed or the decision on compensation, when determined by the judicial authorities, becomes legally binding. However, if BoE can prove urgency needs or damages if possession is not allowed, administrative authority in charge of expropriation can allow taking possession prior to compensation payment, which in practice happens often. | The expropriated land and related assets can be taken into possession when the agreement on compensation is signed or the decision on compensation, when determined by the judicial authorities, becomes legally binding. However, if BoE can prove urgency needs or damages if possession is not allowed, administrative authority in charge of expropriation can allow taking possession prior to compensation payment, which in practice happens often. | Taking possession of assets only after full payment of compensation is a rule. In certain cases there may be significant difficulties related to the payment of compensation to particular affected persons, for example, where repeated efforts to contact absentee owners have failed, where project-affected persons have rejected compensation that has been offered to them in accordance with the approved plan, or where competing claims to the ownership of lands or assets are subject to lengthy legal proceedings, Borrower may be allowed to take possession of the property but only with prior consent of the WB and after showing adequate funds has been placed in the escrow account. | Taking of land and related assets after payment of compensation (or depositing to an escrow account as applicable) shall apply as a rule. If the offer is rejected, the land and related assets can be taken once the funds equal to the offered amount plus 10% have been secured and earmarked in a designated interest bearing escrow account, and with prior approval of WB, and the MoF has endorsed such taking by rendering case to case based decisions in compliance with the Law. |
| Transitional Support                         | The Expropriation Law doesn't recognize any form of transitional allowance.                                                                                                                                                                                                                                                                                                                                                                                | The Expropriation Law doesn't recognize any form of transitional allowance.                                                                                                                                                                                                                                                                                                                                                                                | Transitional support will be provided as necessary to all economically displaced persons, based on a reasonable estimate of the time required to restore their income-earning capacity, production levels, and standards of living. This may include payment for lost crops and lost natural resources, payment of lost profits for businesses, or payment of lost wages for employees affected by business relocation.                                                                                                                                                                                                                                                                                 | The PIU will ensure that displaced persons receive transitional support per entitlement of this RPF.                                                                                                                                                                                                                                                                                                                                                                                        |

| Subject                                               | Law on Expropriation                                                                                                                                                                        | Law on Special Procedures                                                                                                                                                                   | WB ESS5 and good international resettlement standards                                                                                                                                                                                                                                                                                                                                                        | Gaps and measures for bridging the gaps                                                                                                                                                                                                                                                                                                                                                                                    |
|-------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Loss of benefits and income for workers and employees | Compensation for loss of income related to expropriation is outside the scope of the pertinent law. Such loss shall be compensated subject to a court decision on merits and amount payable | Compensation for loss of income related to expropriation is outside the scope of the pertinent law. Such loss shall be compensated subject to a court decision on merits and amount payable | In addition to compensation at full replacement cost and transitional support, displaced persons must be assisted in their efforts to improve, or at least restore, their livelihoods and living standards.                                                                                                                                                                                                  | Each site-specific RAP shall include measures and design adequate support and assistance commensurate to the impact, as a way to bridge the gap, and all measures must be demonstrated and documented to the satisfaction of the WB.                                                                                                                                                                                       |
| Gender aspects                                        | Men and women are equal under the law of the Republic of Serbia, including the right to hold titles.                                                                                        | Men and women are equal under the law of the Republic of Serbia, including the right to hold titles                                                                                         | Women's perspectives must be obtained through consultation and their interests factored into all aspects.<br>Documentation of ownership or occupancy and compensation should be issued in the names of both spouses wherever possible, and other resettlement assistance, such as skills training, access to credit, and job opportunities, should be equally available to women and adapted to their needs. | Particularly in some rural areas, women's participation in consultations may be limited. Women only consultation may be held as relevant.<br>Documentation of ownership or occupancy and compensation should be issued in the names of both spouses, and other resettlement assistance, such as skills training, access to credit, and job opportunities, should be equally available to women and adapted to their needs. |

| Subject                  | Law on Expropriation                                                                                        | Law on Special Procedures                                                                                   | WB ESS5 and good international resettlement standards                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  | Gaps and measures for bridging the gaps                                                                                                                                                                                                                                                                                                                                                                                                                          |
|--------------------------|-------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Grievance Mechanism (GM) | Project specific grievance mechanisms, alongside institutional mechanisms, are not required.                | Project specific grievance mechanisms, alongside institutional mechanisms, are not required                 | The Borrower will ensure that a grievance mechanism for the project is in place, in accordance with ESS10 as early as possible in project development to address specific concerns about compensation, relocation or livelihood restoration measures raised by displaced persons (or others) in a timely fashion.                                                                                                                                                                                                                                                                                                      | The PIU shall establish a Project Grievance Mechanism as described in the RPF scaled to the risks and adverse impacts of the Project. Appropriate, affordable (free) and accessible procedures to address concerns and grievances will be established; such grievance mechanisms should consider the availability of judicial recourse and community and traditional dispute settlement mechanisms.                                                              |
| Monitoring & Evaluation  | No specific monitoring procedures are required other than procedural administrative institutional oversight | No specific monitoring procedures are required other than procedural administrative institutional oversight | The Borrower will establish procedures to monitor and evaluate the implementation of the plan and will take corrective action as necessary during implementation to achieve the objectives of the ESS. The extent of monitoring activities will be proportionate to the project's risks and impacts. For all projects with significant involuntary resettlement impacts, the Borrower will retain competent resettlement professionals to monitor the implementation of resettlement plans, design corrective actions as necessary, provide advice on compliance with the ESS and produce periodic monitoring reports. | The PIU will be responsible for monitoring in line with the requirements set out in the ESS, this RPF and any subsequent RAPs. All monitoring and evaluation measures must be demonstrated and documented to the satisfaction of the WB, and will be recorded in the internal periodical (monthly or quarterly) project progress report. Affected persons will be consulted during the monitoring process as described in the Chapter of this RPF about the SEL. |

## 3. Resettlement strategies applicable to the Project

### 3.1 Key Principles

Key principles which will govern all land acquisition and resettlement activities by the PIU or conducted on behalf of the PIU, including for Associated Facilities (in the meaning as assigned in this RPF) will be incorporated into all site-specific RAP(s). These are summarized as follows:

- Involuntary resettlement will be avoided, or if not possible, minimized by exploring feasible alternatives in Sub-project designs.
- Resettlement and compensation of Project-Affected People will be carried out in compliance with Serbian legislation and World Bank's ESS5, where the more stringent (more beneficial to PAPs) requirement will take precedence.
- All PAPs will be compensated for their losses at replacement cost and additional assistance will be provided appropriate to individual impact and suited to individual needs of PAP, in order to allow restoration to at least pre-displacement level.
- Taking of land and related assets may occur once payment of compensation is completed (this includes depositing the amounts of compensation to escrow accounts, or accounts alike in justified situations and cases).
- Differentiated measures will be adopted and carried out so that adverse impacts do not fall disproportionately on the disadvantaged or vulnerable groups/individuals, if any.
- Besides mandatory stakeholder engagement and public consultations, PIU will keep an open dialog channels through-out the full life of the (sub-)projects with stakeholders, PAPs and the impacted local communities.
- The RAP implementation and outcomes will be monitored and evaluated by the PIU, and all measures must be demonstrated and documented to the satisfaction of the WB, and be recorded in the internal periodical (monthly or quarterly) report required by the WB.

### 3.2 Estimated displacement impacts

As sub-projects designs are not yet developed the scale, magnitude and type of displacement impacts cannot be estimated. Once sub-projects are known, they will undergo a screening and social analysis to identify and assess the potential social risks and impacts of the proposed sub-projects. These processes and their findings inclusive of mitigation measures will be documented as part of the project/subproject package, as described in the Chapter 4.1 of this RPF.

### 3.3 The Cut-off date

To prevent land and asset speculations, influx and encroachment to the project area a Cut-off date for compensation eligibility will be established. This will correspond to the date on which the request for determination of Public Interest for expropriation is submitted to the relevant authority. At the same time the household/assets survey will commence. A moratorium notices together with the announcement of the beginning of the household/asset survey together with appropriate dissemination of the information (including the closing date) to all potentially interested parties, including illegal/informal occupant will be ensured. Public Disclosure that the request has been submitted, together with the moratorium notice shall be publicly announced by using the:

- website of the PIU (<http://www.mgsi.gov.rs/>)
- website of the PIT in Infastruktura Zeleznice Srbije, (<https://infrazs.rs/>,

- website of the PIT in Srbija Voz <https://www.srbvoz.rs/>,
- website of the PIT in Srbija Cargo <http://portal.srbcargo.rs/kargoportal/>),
- website of the PIT in Rail Directorate <http://www.raildir.gov.rs/>
- websites and notice boards of affected local municipalities, and
- through printed media announcements,
- notice boards on the future construction sites.

Any question, concern or request for clarification on the effects and consequences of the Cut-off date are to be directed to the project specific Grievance Mechanism via designated channels as provided under chapter 6.

Persons who encroach on the project area after the cut-off date are not entitled to compensation or any other form of resettlement assistance.

### 3.4 Eligibility criteria

The unit of entitlement is any individual eligible to receive compensation or rehabilitation benefits. The determination of eligibility is based on the Census and inventory of all assets impacted by the Project to allow full compensation in line with the Entitlement Matrix. All PAPs identified prior to the Cut-off date shall be entitled to compensation, according to the compensation principles of the law, this RPF and ESS5, whereas the more stringent (more beneficial to the PAPs) requirements shall prevail.

PAPs are defined to include the following categories:

- PAPs with formal title ownership on the land, that lose all or part of their land;
- PAPs with formal title ownership, who have immovable property with or without building permissions on the land to be expropriated;
- PAPs with formal title over businesses that are affected by the loss of all or part of the land on which businesses are located;
- PAPs with formal title over animal husbandries and agricultural processors that are affected by the loss of all or part of the land on which they are based;
- PAPs with formal title of tenancy on private or public land;
- PAPs with formal title over land that will be needed during construction on a temporary basis;
- PAPs without formal title on affected land or businesses but their livelihoods are directly dependent on the affected land or businesses (e.g., those working on affected agricultural land or working in the affected businesses);
- PAPs without formal title of ownership or use but who have established usage of public or private land by investing in immovable objects, crops, woods, trees, fruit bearing trees, vineyards, the age of crops, and the time needed to reproduce them;
- PAPs without any formal or recognisable legal right to the property they are occupying prior to the Cut-off date; and
- Any affected community facilities will also be reconstructed or necessary support will be provided.

### 3.5 Entitlement matrix

The entitlements for different categories of impact and PAPs shall be as per the Entitlement Matrix as adopted in this RPF. As a general rule, in case of:

Physical displacement PAPs will be offered choices among feasible resettlement options, including adequate replacement housing or cash compensation at replacement cost and provided with relocation assistance suited to the needs of each group of displaced persons and appropriate to their loss of assets

In all cases of economic displacement, when sub-projects affect livelihoods or income generation, measures will be designed to allow affected persons to improve, or at least restore, their incomes or livelihoods.

The universe of entitlements, eligibility for compensation and compensation evaluation methods for land acquisition and resettlement under this RPF are summarized in the Table 2 below.

Table 2 - Entitlement matrix

| Type of loss<br>Economic Displacement                                               | Person with rights                                                                                       | Compensation policy                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |
|-------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>LAND</b>                                                                         |                                                                                                          |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     |
| Agricultural land regardless to severity of loss (whether partial or complete loss) | Owner with formal property title (including owner with legally recognisable claim)                       | Replacement land of equal or higher value and similar productivity in direct proximity or in the surroundings of the expropriated land together with all costs of resettlement and administrative fees needed for transfer of ownership rights, if any.<br>Or, Cash compensation at replacement costs;<br>+<br>Transitional allowance equal to 3-month minimum wage at country, if needed.                                                                                                                                                                                                                                                                          |
|                                                                                     | Lessee with valid documents of the right of lease who cultivates agricultural land pursuant to agreement | Compensation for all improvements on land (such as irrigation, hail protection etc.). Compensation will be paid at replacement cost.<br>+<br>Moving allowance i.e. Costs of equipment relocation and installation<br>+<br>Offer replacement land for lease, if land was leased from state, or transitional allowance equal to 3 months minimum wage at country level while identifying a viable alternative location,<br>+<br>Lost net income during the period of transition (measured based on census survey)                                                                                                                                                     |
|                                                                                     | PAPs without formal title (users of agricultural land and livelihood is land based)                      | PAPs without a formal title who were in possession of the cultivated land on Cut-off date will not receive compensation for the land but will be compensated for all investments made on land at replacement cost and will be offered use of other land with safe and long-term agricultural use (lease of state land), or compensation for the cost of identifying a viable alternative location,<br>+<br>Moving allowance i.e. Costs of equipment relocation and installation<br>+<br>Lost net income during the period of transition (measured based on census survey)<br>+<br>Transitional allowance equal to 3-month minimum wage at country level, if needed. |



| Type of loss<br>Economic Displacement                                                                             | Person with rights                                                                                                          | Compensation policy                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |
|-------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Construction land used for business enterprise, regardless to severity of loss (whether partial or complete loss) | Owner with formal or recognisable title, or users of publicly/state owned construction land, and pre-nationalization owners | <p>Cash compensation at replacement costs, or</p> <p>At property owner demand, if legal terms are met, replacement land of equal or higher value and similar value in direct proximity or in the surroundings of the expropriated land together with all costs of resettlement and administrative fees needed for transfer of ownership rights, if any,</p> <p>+</p> <p>Compensation for all investments on land at replacement cost</p> <p>+</p> <p>Costs of equipment relocation and installation</p> <p>+</p> <p>Lost net income during the period of transition measured based on census survey</p> <p>+</p> <p>Transitional allowance and assistance, equal to 3-month minimum wage at country level if needed.</p> |
|                                                                                                                   | Lessee with valid documents of the right of lease                                                                           | <p>Compensation for all investments on land at replacement cost</p> <p>+</p> <p>Costs of equipment relocation and installation</p> <p>+</p> <p>Lost net income during the period of transition measured based on census survey</p> <p>+</p> <p>Replacement land for lease, if land was leased from state, or transition support equal to 3 months' minimum wage at country level while identifying a viable alternative location,</p> <p>+</p> <p>Compensation for all rent paid in advance, for the period not expired</p>                                                                                                                                                                                              |
|                                                                                                                   | PAPs without formal title                                                                                                   | <p>PAPs without a formal title who were in possession of the land on Cut-off date will not receive compensation for the land, but will be compensated for all investments made on land at replacement cost.</p> <p>Moving allowance i.e. Costs of equipment relocation and installation</p> <p>+</p> <p>Lost net income during the period of transition (measured based on census survey)</p> <p>+</p> <p>Transitional allowance equal to 3-month minimum wage at country level, if needed</p>                                                                                                                                                                                                                           |

| Type of loss<br>Economic Displacement                                                        | Person with rights                                                                             | Compensation policy                                                                                                                                                                                                                                                                                                                                                             |
|----------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Agricultural or commercial (construction) land becoming economically unviable                | Property owners, or users of publicly/state owned construction land                            | In case the remaining area of land is not viable (viability of land will be assessed on a case to case basis by an independent expert and will take into account economic indicators, and safety and accessibility for human use or occupancy), it can be expropriated upon PAPs request and compensated according to type of property.                                         |
| <b>PLANTS AND STRUCTURES ON AGRICULTURAL LAND (other than houses)</b>                        |                                                                                                |                                                                                                                                                                                                                                                                                                                                                                                 |
| Loss of annual crops, that could not have been harvested prior to land repossession          | Owners of crops without regard to the legality and types of their tenure rights over the land  | Cash compensation at replacement cost. Loss of annual crop will be avoided by adjusting construction schedule                                                                                                                                                                                                                                                                   |
| Loss of perennial plants and trees (fruit bearing trees, vineyards and fruit bearing plants) | Owners of plants without regard to the legality and types of their tenure rights over the land | The right to collect fruits or lumber<br>+<br>Cash compensation at replacement cost on the basis of sort, year and productive value, including the value of time needed to produce such crop and net income loss, as well as costs of investment (work and labour force), to plant a new vineyard, orchard or similar, till the moment it reaches the full fructuous potential. |
| Affected vineyards and orchards not yet fruit bearing                                        |                                                                                                | Cash compensation sufficient to re-establish or buy a similar vineyard or orchard, including the value of time needed to reproduce a replacement vineyard or orchard and net income loss.                                                                                                                                                                                       |
| Wood mass (mature or nearly mature)                                                          |                                                                                                | The replacement cost determined based on the value of the “wood on the stump” at market value                                                                                                                                                                                                                                                                                   |
| Forests without mature wood mass                                                             |                                                                                                | Cash compensation sufficient to re-establish a similar forest, including the value of time needed to reproduce a replacement forest and net income loss.                                                                                                                                                                                                                        |
| Nursery not yet yielding                                                                     |                                                                                                | Cash compensation sufficient to re-establish planting material (nursery and other reproductive material).                                                                                                                                                                                                                                                                       |

| Type of loss<br>Economic Displacement                                   | Person with rights                                                         | Compensation policy                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |
|-------------------------------------------------------------------------|----------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Buildings used for keeping and raising livestock (sheds, stables, etc.) | Owners of structures used for keeping livestock                            | <p>Cash compensation at replacement costs, or;</p> <p>At property owner demand, if legal terms are met, appropriate replacement property + costs of resettlement and administrative fees needed for transfer of ownership rights, if any;</p> <p>+</p> <p>transition support equal to 3-month minimum wage at country level while identifying a viable alternative location, if owner doesn't own alternative location.</p> <p>+</p> <p>Lost net income during the period of transition (measured based on census survey)</p> <p>+</p> <p>Transitional allowance equal to 3-month minimum wage at country level, if needed, if needed.</p> |
| Impact on agricultural employees, or processors                         | Workers, employees                                                         | <p>In case of disturbance of income source transition support equal to 3-month minimum wage at country level,</p> <p>+</p> <p>Training for alternative jobs if possible and if needed;</p> <p>+</p> <p>Priority in employment on the Project, if possible and on a case by case basis (In accordance with social assessment processed in RAPs)</p>                                                                                                                                                                                                                                                                                         |
| <b><i>BUSINESS (but not agriculture)</i></b>                            |                                                                            |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
| Business structures (shops, offices buildings) etc.                     | Owners with formal title (including owner with legally recognisable claim) | <p>Cash compensation at replacement costs, including taxes</p> <p>+</p> <p>Costs of equipment and inventory relocation and re-installation</p> <p>+</p> <p>transitional support equal to 3-month minimum wage at country level while identifying a viable alternative location</p> <p>Lost net income during the period of transition (measured based on census survey)</p>                                                                                                                                                                                                                                                                |

| Type of loss<br>Economic Displacement | Person with rights                                                                                                                                      | Compensation policy                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
|---------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                                       | Lessee operating in the premises under a valid lease contract                                                                                           | <p>Compensation for all improvements on premises (such as reconstruction, refurbishment etc.). Compensation will be paid at replacement cost.</p> <p>+</p> <p>Costs of equipment and inventory relocation and re-installation,</p> <p>+</p> <p>transitional support equal to 3-month minimum wage at country level while and Compensation for the cost of identifying a viable alternative location</p> <p>+</p> <p>Replacement premises for lease, if premises were leased from state</p> <p>+</p> <p>Lost net income during the period of transition (measured based on census survey)</p> |
|                                       | PAPs, owners without formal title (building constructed without building permit on land they own, or land owned by third persons- commonly state owned) | <p>Cash compensation for the building at replacement cost of the structure, including taxes</p> <p>+</p> <p>Transitional allowance up to 3-month at the value of operation costs including Costs of equipment and inventory relocation and re-installation</p> <p>Compensation for the cost of identifying a viable alternative location</p>                                                                                                                                                                                                                                                 |
| Loss of any non-agricultural business | Owner of business (regardless if formally registered or not as long as the activity is not sanctioned under the law)                                    | <p>Cost of moving, including compensation for immovable inventory and replacement cost of investment.</p> <p>+</p> <p>Transitional allowance for 3-month of loss of net income during the period of transition (net income measured based on census survey)</p> <p>+</p> <p>Appropriate level of support for improving the skills if necessary, to restore and/or diversify source of livelihood.</p>                                                                                                                                                                                        |

| Type of loss<br>Economic Displacement                                       | Person with rights                                                                                                                                                                              | Compensation policy                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |
|-----------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Loss of non-agricultural businesses                                         | Workers, employees                                                                                                                                                                              | <p>If employment is terminated or disrupted due to land acquisition allowance on a one-off basis in the amount of three month's salaries will be paid commensurate with income loss. To be determined on a case to case basis</p> <p>+</p> <p>Training for alternative jobs if possible.</p> <p>+</p> <p>Priority in employment on the Project, if possible and on a case by case basis (In accordance with social assessment processed in RAPs)</p>                                                             |
| Loss of buildings (houses, flats) leased and providing source of livelihood | Owner of property                                                                                                                                                                               | <p>Cash compensation for lost assets at full replacement cost</p> <p>+</p> <p>Relocation cost (moving allowance) and cash compensation on a one-off basis (transitional allowance, if the rent was the main source of livelihood).</p>                                                                                                                                                                                                                                                                           |
| <b>PHYSICAL RESETTLEMENT</b>                                                |                                                                                                                                                                                                 |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  |
| Buildings (residential, houses, apartments etc.)                            | Owner with formal title (including owner with legally recognisable claim)                                                                                                                       | <p>Cash compensation at replacement costs, or; replacement property of equal or higher value, in direct proximity or in the surroundings of the expropriated property together with all costs of resettlement and administrative fees needed for transfer of ownership rights, if any;</p> <p>+</p> <p>Payment for relocation costs (moving allowance) and compensation for other costs during relocation i.e. transitional support equal to 3-month minimum wage at country level (transitional allowance).</p> |
|                                                                             | Informal owner - building constructed without building permit on one's own plot of land if subject to legalization                                                                              |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  |
|                                                                             | Informal owner - building constructed without building permit on one's own plot of land or constructed without building permit on someone else's or state-owned - not eligible for legalization | <p>Cash compensation for the building at replacement cost of the structure</p> <p>+</p> <p>Provide arrangements to allow them to obtain adequate housing with security of tenure (if they don't own other structures)</p> <p>+</p> <p>Payment for relocation costs (moving allowance) and compensation for other costs during relocation i.e. transitional support equal to 3-month minimum wage at country level</p>                                                                                            |
|                                                                             | Lessee of the affected property                                                                                                                                                                 | <p>Payment of moving allowance and compensation for other costs caused by relocation and cash compensation i.e. transitional support equal to 3-month minimum wage at country level.</p>                                                                                                                                                                                                                                                                                                                         |

| Type of loss<br>Economic Displacement                                         | Person with rights                                               | Compensation policy                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         |
|-------------------------------------------------------------------------------|------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                                                                               | Lessee or person with occupancy right to state owned flat        | <p>Provide lease or occupancy rights of same kind of another equivalent, social or state-owned property in the vicinity.</p> <p>If equivalent state or socially owned flat is not available in the vicinity, PAP will be offered state or social owned flat more remote from the area of expropriated flat,</p> <p>+</p> <p>Payment for relocation costs (moving allowance) and compensation for other costs during relocation i.e. transitional support equal to 3-month minimum wage at country level</p> <p>+</p> <p>Transitional assistance suited to the needs of each group of displaced persons.</p> |
| <b>OTHER RESETTLEMENT SITUATIONS</b>                                          |                                                                  |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |
| Publicly or state-owned buildings, or part of buildings                       | Informal users, squatters                                        | <p>Provide arrangements to allow them to obtain adequate housing with security of tenure (if they don't own other structures)</p> <p>+</p> <p>Payment for relocation costs (moving allowance) and compensation for other costs during relocation and cash compensation on a one-off basis (transitional allowance).</p> <p>+</p> <p>Transitional assistance suited to the needs of each group of displaced persons.</p>                                                                                                                                                                                     |
| Loss of access to usual natural resources and buildings                       | Communities, businesses, individuals or households               | <p>Replacement of public ownership or conveniences (roads and similar) and provide access to equal conveniences or services. Measures will be implemented to either allow continued access to affected resources or to provide access to alternative resources with equivalent livelihood-earning potential and accessibility. Where community property resources are affected, compensation associated with restrictions on natural resource usage may be collective by nature</p>                                                                                                                         |
| Impacts caused by temporary occupancy of land and any damages to the property | Property owner (including owner with legally recognisable claim) | <p>Market price of lease for duration of the occupancy. The land must be returned to original condition. Improved quality of the land due to top soiling work should not be removed, except if agreed differently with PAP.</p> <p>+</p> <p>Replacement cost in accordance with this matrix for affected crops, orchards, nurseries etc.</p> <p>+</p> <p>Compensation for any damages to the property evaluated at replacement costs.</p>                                                                                                                                                                   |

| Type of loss<br>Economic Displacement                                                           | Person with rights                                                                                                                                                                           | Compensation policy                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |
|-------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Established permanent easement rights on the property (i.e. right of way over land or property) | Property owner (including owner with legally recognisable claim)                                                                                                                             | <p>Compensation for decrease of market value of land or building due to easement rights implementation</p> <p>+</p> <p>Compensation at replacement cost for affected crops, orchards, nurseries etc. in accordance with relevant sections of this matrix.</p> <p>+</p> <p>Compensation for any permanent loss of income due to easement evaluated at replacement costs as assessed by accredited experts by assessing net gains potential of land after easement.</p>                                                                               |
| Impact on vulnerable groups                                                                     | Vulnerable PAPs: persons below the poverty line in accordance with national laws, households led by women, single parents, elderly, disabled person or those with long-term health problems. | <p>On top of all rights defined in this matrix, vulnerable PAPs will be provided additional assistance including legal assistance and help. Any additional support required for any affected vulnerable households will be determined on case-to-case basis during socio-economic survey. Main drivers of vulnerability will be taken into account and in consultation with PAPs. RAPs shall develop a detailed methodology based on the socio-economic surveys.</p> <p>These PAPs are given priority of employment on the project if possible.</p> |
| Undetermined impact                                                                             | Owner or formal beneficiary                                                                                                                                                                  | Any undetermined impact will be mitigated in accordance with principles and aims of this RPF                                                                                                                                                                                                                                                                                                                                                                                                                                                        |

## 4. Resettlement instruments

### 4.1 Social analysis of sub-projects for land acquisition, restriction on land use and involuntary resettlement impacts

The PIU will receive preliminary information from municipalities once the locations of proposed sub-projects are known. The required information shall include a description of the nature, scope and location of the proposed sub-project, accompanied by location maps and any other details as may be required. By using the resettlement screening checklist provided in Annex 2 of this RPF, the Public communications, social and citizen engagement Specialist within the PIU will verify on site the information provided in cooperation with local authorities, to confirm whether the project has potential involuntary resettlement impacts

Screening of activities will be carried out by the PIU's Public communications, social and citizen engagement Specialist. The screening reports will be endorsed by the Head of the PIU and submitted to the World Bank. The screening will rely on the following criteria and will aim to faithfully identify whether the proposed sub-projects will have adverse impacts on:

- loss of shelter, physical displacement;
- assets/resources or access to assets/resources;
- loss of income sources or means of livelihood;
- loss of, or loss of access to, land;
- loss of business both permanent and temporary;
- loss of access to education and health of the community;
- loss of community recourse;
- vulnerable persons and households.

The Social analysis will identify persons with formal rights to land and assets (including customary and traditional rights recognized under the laws of the country). The analysis will also identify persons who do not have formal rights to land but have a claim to such land and assets. It will not rely only on the use and analysis of secondary data that is readily available, but will also require a walk-over survey to validate that the secondary data provides a true, reliable and accurate accounting of the social environment. In cases where no conclusive decisions can be drawn from the walkover survey, further efforts will be made to acquire and verify information through key informant interviews, focus group discussions and other adequate methodology. If the analysis finds that such impacts as described above are present on sub-project affected land, a RAP applicable will be prepared based on the principles and guidance provided by the RPF.

COVID -19 consideration - Since the current COVID 19 pandemics could take unpredictable turns site visits and travels might not be allowed. Depending on the severity on non-pharmaceutical interventions and measures imposed by the public authorities and the Government of Serbia the Social analysis will be adapted to acceptable telephone surveys, census and surveys conducted through appropriately



trained local representatives who will have received adequate training from the PIUs Public communications, social and citizen engagement Specialist to be hired under the project.

## **4.2 Resettlement action plan (RAP)**

### **4.2.1 Minimum elements of the RAP**

The scope and level of detail of the RAP vary with the magnitude and complexity of resettlement caused by the sub-project. The plan is based on up-to-date and reliable information about (a) the proposed sub-project and its potential impacts on the displaced persons and other adversely affected groups, (b) appropriate and feasible mitigation measures, and (c) the legal and institutional arrangements required for effective implementation of resettlement measures.

Any site-specific RAP shall include at the minimum following elements as specified in the ESS5:

- Description of the project: General description of the project and identification of the project area;
- Potential impacts identification: activities that give rise to displacement, scope and scale of land acquisition and impacts on structures and other fixed assets, or imposed restriction of use, alternatives considered to avoid or minimize displacement, mechanisms to minimize displacement during project implementation etc.;
- Objectives: The main objectives of the resettlement program;
- Census survey and baseline socioeconomic studies;
- Legal framework: compulsory acquisition and imposition of land use restriction and the nature of compensation associated with it, in terms of both the valuation methodology and the timing of payment, applicable legal and administrative procedures, including a description of the remedies available to displaced persons in the judicial process, laws and regulations relating to the agencies responsible for implementing resettlement activities, gaps, if any, between local laws and practices and ESS5, and the mechanisms to bridge such gaps etc.;
- Institutional framework: identification of agencies responsible for resettlement activities, assessment of the institutional capacity of such agencies, steps that are proposed to enhance the institutional capacity of agencies etc.;
- Eligibility: Definition of displaced persons and criteria for determining their eligibility for compensation and other resettlement assistance, including relevant cutoff dates;
- Valuation of and compensation for losses: methodology to be used in valuation of losses to determine their replacement cost; and a description of the proposed types and levels of compensation under local law and supplementary measures as are necessary to achieve replacement cost value,
- In the case of projects affecting livelihoods or income generation, the Borrower's plan will include measures to allow affected persons to improve, or at least restore, their incomes or livelihoods

- Community participation: Involvement of displaced persons (including host communities, where relevant), strategy for consultation with, and participation of, displaced persons in the design and implementation of the resettlement activities, summary of the views expressed and how these views were taken into account, resettlement alternatives presented and the choices made by displaced persons, institutionalized arrangements by which displaced people can communicate their concerns to project authorities, and measures to ensure that vulnerable groups are adequately represented;
- Implementation schedule: providing anticipated dates for displacement, and estimated initiation and completion dates for all resettlement plan activities;
- Costs and budget: showing categorized cost estimates for all resettlement activities;
- Grievance mechanism: sub-project specific affordable and accessible procedures for third-party settlement of disputes arising from displacement or resettlement;
- Monitoring and evaluation: Arrangements for monitoring of displacement and resettlement activities by the implementing agency, supplemented by third-party monitors, performance monitoring indicators to measure inputs, outputs, and outcomes for resettlement activities, involvement of the displaced persons in the monitoring process, etc.

Provisions for adapting resettlement implementation should be included in the RAP to order to respond to unforeseeable project conditions, or unanticipated obstacles to achieving satisfactory resettlement outcomes.

When project circumstances require the physical relocation of residents (or businesses), resettlement plans require additional information and planning elements. Additional requirements include:

- Transitional assistance: describes forms of assistance to be provided for relocation of household members and their possessions and in transitional period;
- Environmental protection and management of the planned relocation sites;
- Consultation on relocation arrangements: describes process of consultation with physically displaced persons on their preferences regarding relocation alternatives, choices related to forms of compensation and transitional assistance etc.;
- transitional support equal to 3-month minimum wage at country level while identifying a viable alternative location.

The predicted scope of land acquisition activities is minor, but in case land acquisition or restrictions on use of, or access to, land or natural resources should cause significant economic displacement, arrangements to provide displaced persons with sufficient opportunity to improve, or at least restore, their livelihoods are also incorporated into the RAP, or into a separate livelihoods' improvement plan.

These include:

- Direct land replacement: for agricultural livelihood based PAPs, the RAP provides an option to receive replacement land of equivalent productive value or demonstrates that sufficient land of equivalent value is unavailable, etc.;
- Loss of access to land or resources: describes means to obtain substitutes or alternative resources, or otherwise provides support for alternative livelihoods;
- Support for alternative livelihoods: describes feasible arrangements for obtaining employment or for establishing a business, including provision of relevant supplemental assistance including skills training, credit, licenses or permits, or specialized equipment. As warranted, livelihood planning provides special assistance to women, minorities or vulnerable groups who may be disadvantaged in securing alternative livelihoods;
- Consideration of economic development opportunities: identifies and assesses any feasible opportunities to promote improved livelihoods as a result of resettlement processes. This may include, for example, preferential project employment arrangements, support for development of specialized products or markets, preferential commercial zoning and trading arrangements etc.;
- Transitional support: describes transitional support to those whose livelihoods will be disrupted.

#### **4.2.2 Process of development and approval of RAPs**

Activities on the preparation of site-specific, sub-project RAPs will be disclosed in the way to enable meaningful participation of PAPs. That assumes the phase of preliminary preparations will include disclosure of preparations for population census, disclosure of census results while respecting privacy of personal information, disclosure of socio-economic baseline assessment, as well as disclosure of RAP drafts. The purpose of public disclosure and discussions is to ensure meaningful participation of PAPs in the process of preparation, implementation and monitoring of resettlement instruments.

Census survey and baseline socioeconomic studies make the core element of the RAP. The purpose of a household-level census is to identify and enumerate PAPs and develop an inventory of affected assets. The census survey also serves other essential functions:

- identify characteristics of displaced households, including a description of production systems, labor, and household organization;
- provide baseline information on PAPs livelihoods (including, as relevant, production levels and income derived from both formal and informal economic activities) and standards of living (including health status) of the displaced population;
- provide information on vulnerable groups or persons for whom special provisions may have to be made;
- identify public or community infrastructure, property or services that may be affected;

provide a basis for the design of and budgeting for the resettlement program; and

- establish baseline conditions for monitoring and evaluation purposes

As the WB may deem relevant, additional studies on the following subjects may be required to supplement or inform the census survey:

- land tenure and transfer systems, including an inventory of common property natural resources from which people derive their livelihoods and sustenance, etc.;
- the patterns of social interaction in the affected communities, including social networks and social support systems, and how they will be affected by the project; and
- social and cultural characteristics of displaced communities, including a description of formal and informal institutions (e.g., community organizations, ritual groups, nongovernmental organizations (NGOs)) that may be relevant to the consultation strategy and to designing and implementing the resettlement activities.

The first draft of RAP shall be submitted to the World Bank for review and clearance to be then disclosed (in English and in Serbian language) by the PIU in areas accessible to affected people, local newspapers in the community(s) affected by the relevant sub-project and on internet portal of the PIU, followed by public consultation with local communities and stakeholders. The PIU shall also issue a summarized information on the RAP, as a guide to land acquisition and compensation, to be distributed either during public consultation or during the first following engagement meeting with PAPs once the expropriation commences. This is to ensure that affected people understand the compensation procedures and know what to expect at the various stages of the sub-project (for example, when an offer will be made to them, how long they will have to respond, grievance procedures, legal procedures to be followed if negotiations fail etc.). Outcomes of the consultation shall be documented and reported with the final document of the RAP and sent to WB for "No Objection". The final RAP will again be disclosed in areas accessible to affected people, published in local newspapers in the community(s) affected by the relevant sub-project and on internet portal of the PIU, and made available throughout the sub-project life cycle.

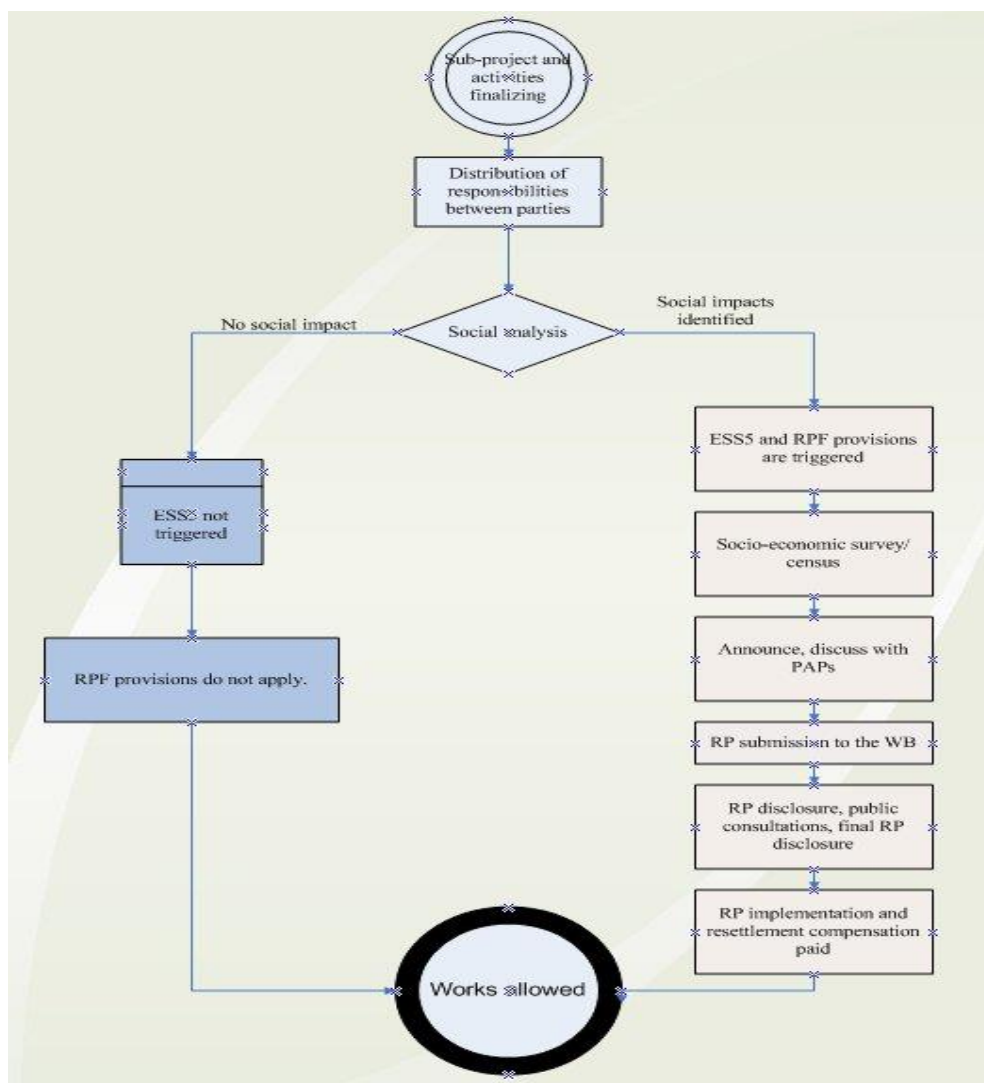


Figure 1 - RAP approval flow chart

COVID -19 consideration - Since the current COVID 19 pandemics could take unpredictable turns site visits and travels might not be allowed. Depending on the severity on non-pharmaceutical interventions and measures imposed by the public authorities and the Government of Serbia the social surveys may be adapted to acceptable telephone surveys while census of persons, inventory and assets conducted through appropriately trained local representatives who will have received adequate training from the PIUs Public communications, social and citizen engagement Specialist to be hired under the project. Overall, the project will follow relevant national and WHO's guidelines as well as the Bank's Technical Note: Public Consultations and Stakeholder Engagement in WB-supported operations when there are constraints on conducting public meetings.<sup>14</sup>

<sup>14</sup>

<https://worldbankgroup.sharepoint.com/sites/wbunits/opcs/Knowledge%20Base/Public%20Consultations%20in%20WB%20Operations.pdf>

#### **4.2.3 RAP implementation**

No physical and/or economic displacement for any given sub-project will occur until the site-specific RAPs have been finalized and approved by the Bank, and mitigation measures provided in the respective RAP have been implemented.

#### **4.3 Resettlement Audit**

This ESS 5 applies to permanent or temporary physical and economic displacement undertaken prior to or in parallel to the implementation of the project, but in anticipation of, or in preparation for, the project. If such cases are identified through the Social analysis of sub-projects, an audit will be undertaken by a Resettlement specialist (to be hired on a need basis in such cases) to: (a) document and assess the adequacy of the mitigation measures employed in light of the ESS5; (b) assess compliance with national legislation; (c) identify gaps in meeting the requirements of ESS5 and this RPF; (d) identify any complaints, grievances, or other outstanding issues; and (e) determine measures to close identified gaps and address complaints. This due diligence is undertaken within an agreed upon time frame that takes into account the context of the project and significance of the prior resettlement. It may not be possible to retroactively satisfy certain aspects of ESS5, such as consultation and disclosure. The due diligence may include review of relevant documents, field visits, interviews, and consultations held with affected persons and other key stakeholders. The Bank's clearance of such audit report, and the implementation of gap filling measures, is the pre-requisite for the start of subprojects in such cases.

## 5. Consultation and disclosure

### 5.1 Public consultations

The PIU will establish an ongoing relationship with affected communities, from as early as possible in the sub-project planning process, and throughout the life of the Project. The engagement process will ensure meaningful consultation with them in order to arrive at common understanding of the nature and duration of the impacts; inform participation on matters that affect them directly; propose mitigation measures; share development benefits and opportunities; and implementation issues. Individual meetings may be held with PAPs regarding specific cases, including upon request by PAPs. All documents prepared in implementation of this RPF, i.e. the RPF, any subsequent sub-project RAP and Resettlement Audit will be disclosed in Serbian and English language, and made available for a public feedback not later than 15 days prior to public consultations. Sufficient time shall be provided for uptake of public consultations as well. Public consultations shall be announced through local newspapers, social media, notice boards etc. and on the PIU's internet portal. Project information, and Information about the GM will be disseminated in Serbian and English.

#### 5.1.1. Public consultation on this RPF

After the WB provides its No Objection to the draft of this RPF, public consultation on RPF will be held (may be held simultaneously for other approved draft Project documents). The RPF will be disclosed (on the MCTIs website) and available for public insight not less than 14 days prior to public consultations (see below for social distancing measures applied under the project during COVID-19 pandemic) and sufficient time must be given for submitting comments and questions. The public consultation invite will be sent to institutional stakeholders and published in national and local newspapers of communities that are known to be, or may be, affected by the Project. Public consultation will be announced in other media, as appropriate (websites, social media, TV and radio stations) simultaneously with disclosure of the documents.

List of invitees will include representatives of inter alia:

- Governmental institutions,
- Representatives of and local communities known to be impacted by the project (e.g Bogojevo, Apatin),
- Prokop station users (passengers), staff, businesses in and around the station,
- NGOs,
- Academia,
- National and local media,
- Vulnerable groups,
- General public.

The outcome of the public consultation, and key discussion points and questions and concerned shall be incorporated in the final RPF.

In light of the COVID-19 restrictions, the project will adapt alternative communication and consultation methods taking into account social distancing requirements. Hence, alternative ways will be adopted in accordance with the local laws, policies and new social norms in effect to mitigate the virus transmission, as well as the Bank's Technical Note: Public Consultations and Stakeholder Engagement in WB-supported operations when there are constraints on conducting public meetings.<sup>15</sup> The alternative approaches to be practiced for consultations will include:

- small groups consultations if smaller meetings are permitted, or making reasonable efforts to conduct meetings through online channels (e.g. webex, zoom, skype etc.); Where possible and appropriate, create dedicated online platforms and chat groups appropriate for the purpose, based on the type and category of stakeholders;
- diversifying means of communication and relying more on social media, chat groups, dedicated online platforms & mobile Apps (e.g. Facebook, Twitter, WhatsApp groups, ViberApp groups, project weblinks/websites etc.);
- employing traditional channels of communications such TV, radio, dedicated phone-lines, SMS broadcasting, public announcements when stakeholders do not have access to online channels or do not use them frequently. Traditional channels can also be highly effective in conveying relevant information to stakeholders, and allow them to provide their feedback and suggestions
- Chose venues carefully based on hygiene and sanitation standards that can be achieved during the meetings;
- Where direct engagement with project affected people or beneficiaries is necessary, identify channels for direct communication with each affected household via a context specific combination of email messages, mail, online platforms, dedicated phone lines with knowledgeable operators;
- Each of the proposed channels of engagement should clearly specify how feedback and suggestions can be provided by stakeholders.

## 5.2 Disclosure of documents

This RPF and subsequently RAPs shall be prepared in Serbian and English language and any other language if deemed necessary. Documents must be in public domain throughout the project, including its evaluation and available on the web-site of MCTI/PIU and of relevant local municipalities. In course of the process of land acquisition, with particular attention given to vulnerable groups, project's impacts, mitigation measures and resettlement and rehabilitation assistance shall be made understandable to all PAPs. Hard copies of the documentation shall be available in accessible, commonly visited places to prevent exclusion due to IT impediments. The PIU will be responsible for all disclosure activities.

## 5.3 Stakeholder Engagement Log (SEL)

To document and record all stakeholder engagement activities, including group and individual meetings, any virtual meeting or engagement, planned or spontaneous meetings, formal or informal, phone conversations, written exchanges etc. the PIU shall maintain a SEL. Each log entry shall contain

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<https://worldbankgroup.sharepoint.com/sites/wbunits/opcs/Knowledge%20Base/Public%20Consultations%20in%20WB%20Operations.pdf>



details of stakeholders engaged, date, time and place of meeting/method of communication, short description of the topics discussed, information gathered, a summary of the feedback received, if any, and a brief explanation of how the feedback was taken into account, or the reasons why it was not. The log may be supported by multimedia (photo, video) records of the meetings if available, and written documents that were discussed or issued in relations to the engagement.

The SEL will be a valuable tool providing an overview of key engagement phases, and actions within, facilitating monitoring of SEP, Sub-Project and RAP implementation, resettlement process feedback, evaluation of empowerment of PAPs while agreeing the compensation packages as designed in the RPF and Sub-Project Specific Plans. The SEL shall be managed by the Public communications, social and citizen engagement Specialist of the PIU.

## 6. Grievance mechanism

A Project level grievance mechanism (GM) will consist of a Central Feedback Desk (CFD) established and administered by the PIU with Sub-Project specific Local Grievance Admission Desks (LGAD) (collectively referred to as Grievance Mechanism (GM)) administered by the PIU. The CFD shall be responsible for overall grievance administration. The LGAD shall serve as local admission point for uptake of grievances and acknowledgment of grievance receipt through local avenues (in the value chain labeled as Step 1, Step 2 and Step 3).

The system and requirements (including staffing) for the grievance redress chain of action – from registration, sorting and processing, and acknowledgement and follow-up, to verification and action, and finally feedback – are embodied in this GM. As a part of the GM outreach campaigns, MCTI will make sure that the relevant staff are fully trained and has relevant information and expertise to provide phone consultations and receive feedback. The project will utilize the existing system (hotline, online, written and phone complaints channels) to ensure all project-related information is disseminated and complaints and responses are disaggregated and reported.

Initially, GM would be operated manually, however, development of an IT based system is proposed to manage the entire GM. Quarterly reports in the form of Summary of complaints, types, actions taken and progress made in terms of resolving of pending issues will be submitted for the review to the Head of PIU. Once all possible avenues of redress have been proposed and if the complainant is still not satisfied then the GM would advise of their right to legal recourse.

The GM shall serve as both Project level information center and grievance mechanism, available to those affected by implementation of all Project sub-components and be applicable to all Project activities and relevant to all local communities affected by project activities. The GM shall be responsible for receiving and responding to grievances and comments of the following four groups:

- A person/legal entity directly affected by the project, potential beneficiaries of the Project,
- A person/legal entity directly affected by the project through land acquisition and resettlement,
- Other interested parties with interest in the project, and
- Residents/communities interested in and/or affected by project activities.

The Central Feedback Desk (CFD) shall be effective immediately after appraisal of the Project, in order to manage and appropriately answer complaints during its different phases while the LGAD shall be effective upon decision on each new Sub-Project has been taken. In addition to the GM, legal remedies available under the national legislation are also available (courts, inspections, administrative authorities etc.).

The PIU will cooperate with Local Governments in joint efforts to establishing functioning GM and informing stakeholders about the GM role and function, the contact persons, admission channels, and the procedures to submit a complaint in the affected areas. Information on the GM will be available:

- On the website of the MCTI (<http://www.mgsi.gov.rs/>)

- on the websites of PITs, (<https://infrazs.rs/>, <https://www.srbvoz.rs/>, <http://portal.srbcargo.rs/kargportal/>)
- on the notice boards and websites of LMs
- through social media campaigns.

### **6.1 Raising grievances**

Effective grievance administration strongly relies on a set of fundamental principles designed to promote the fairness of the process and its outcomes. The grievance procedure shall be designed to be accessible, effective, easy, understandable and without costs to the complainant. Any grievance can be brought to the attention of the GM personally or by telephone or in writing by filling in the grievance form by phone, e-mail, post, fax or personal delivery to the addresses/numbers to be determined. The access points and details on local entry points shall be publicized and shall be part of the awareness building once further micro locations of the Sub-Projects are known.

### **6.2 Grievance administration**

Any grievance shall follow the path of the following mandatory steps: receive, assess and assign, acknowledge, investigate, respond, follow up and close out.

Once logged, the GM shall conduct a rapid assessment to verify the nature of grievances and determine on the severity. Within 5 days from logging it will acknowledge that the case is registered and provide the grievant with the basic next step information. It will then investigate by trying to understand the issue from the perspective of the complainant and understand what action he/she requires. The GM will investigate the facts and circumstances and articulate an answer. The final agreement should be issued and grievant be informed about the final decision not later than 30 days after the logging of the grievance. Closing out the grievance occurs after the implementation of the resolution has been verified. Even when an agreement is not reached, or the grievance was rejected, the results will be documented, actions and effort put into the resolution. If the grievance could not be resolved in amicable endeavor, the grievant can resort to the formal judicial procedures, as made available under the Serbian national legal framework. Logging a grievance with the GM does not preclude or prevent seeking resolution from an official authority, judicial or other at any time (including during the grievance process) provided by the Serbian legal framework.

In case of anonymous grievance, after acknowledgment of the grievance within three days from logging, the GM will investigate the grievance and within 30 days from logging the grievance, issue the final decision that will be disclosed on the MCTI/PIU's website.

The GM shall keep a grievance register log, which will include grievances received through all admission channels, containing all necessary elements to disaggregate the grievance by gender of the person logging it as well as by type of grievance. However, the personal data of each grievant shall be protected under the Data Protection Law. Each grievance will be recorded in the register with the following information at minimum:

- description of grievance,
- date of receipt acknowledgement returned to the complainant,

- description of actions taken (investigation, corrective measures),
- date of resolution / provision of feedback to the complainant,
- verification of implementation, and
- closure.

To avoid duplication of Grievances by the same person on the same matter, simply because different admission channels exist, the LGAD and the CGD shall weekly exchange information on grievances received and compare the Grievance logs. The centralized log at the level of the CGD will contain notes on potentially duplicated submissions. Multiple submissions, on same events, by same grievant shall be resolved by one decision, which will be stated and the grievant appropriately informed.

### **6.3 Grievances and beneficiary feedback reporting**

The role of the GM, in addition to addressing grievances, shall be to keep and store comments/grievances received and to keep the Central grievance log administered by the PIU. In order to allow full knowledge of this tool and its results, quarterly updates from the GM shall be available on the MCTI website. The updates shall be disaggregated by gender, type of grievances /complaints and updated regularly.

### **6.4 Grievance log**

The PIU will maintain grievance log to ensure that each complaint has an individual reference number and is appropriately tracked and recorded actions are completed. When receiving feedback, including grievances, the following is defined:

- Type,
- Category,
- Deadline for resolving the appeal, and
- Agreed action plan.

Each complaint should be assigned with an individual reference number and is appropriately tracked and recorded actions are completed. The log should contain the following information:

- Name of the grievant, location and details of the grievance,
- Date of submission,
- Date when the Grievance Log was uploaded onto the project database,
- Details of corrective action proposed,
- Date when the proposed corrective action was sent to the complainant (if appropriate),
- Date when the grievance was closed out,
- Date when the response was sent to the grievant.

## 6.5 Grievance admission and process value chain

The GRM includes the following steps:

**STEP 1:** Submission of grievances: either orally, in writing via suggestion/complaint box, through telephone hotline/mobile, mail, SMS, social media (WhatsApp, Viber, Facebook etc.), email, website, and the LGAD. The GRM will also allow anonymous grievances to be raised and addressed. The site specific SEPs shall include details of Grievance entry points and focal points.

**STEP 2:** Recording of grievance, classifying the grievances based on the typology of complaints and the complainants in order to provide more efficient response, and providing the initial response immediately if possible. The typology will be based on the characteristics of the complainant (e.g., vulnerable groups, persons with disabilities, people with language barriers, etc.) and also the nature of the complaint

**STEP 3:** Acknowledgement of grievance within 5 days.

**STEP 4:** Investigating the grievance and due diligence- investigation involves gathering information about the grievance to determine its eligibility and to generate a clear picture of the circumstances surrounding the issue under consideration. This process normally includes site visits, document reviews, a meeting with the GM user (if known and willing to engage) and meetings with individuals and/ or entities who can assist with resolving the issue. Reasonable efforts will be taken to address the complaint. If the grievance is vague and not clear enough, the GM is obliged to help and provide counsel and even help in redrafting the submission, in order for the grievance/ to become clear, for purposes of an informed decision by the GM, in the best interests of persons affected by the Project. If the GM is not able to address the issues raised by immediate corrective action, a long-term corrective action will be identified. The decision shall give a clear assessment on the grievance/complaint, clear ruling and recommendations for fair remedy and propose measures to modify future conduct that caused the grievance as well as proposed measures to compensate if mitigation measures cannot remedy the harm or injury. The decision shall be in writing and shall be delivered to the person who filed the grievance as well as to any other person or entity to which the recommendation and measures shall apply or is under obligation by Law. The person who filed the grievance can express his/her personal satisfaction to the outcome of the grievance resolution procedure. Unilateral decision shall be an exception and resolution shall be sought through a dialogue between the GM and the Grievant,

**STEP 5:** Communication of the decision within 30 days.

**STEP 6:** Complainant Response: either grievance closure or taking further steps (as described below) if the grievance remains open. Before any closure of complaints/grievances, the GM shall:

- Confirm that the required GM actions have been enforced, that the grievance resolution process has been followed and that a fair decision has been made;
- Organize meeting(s) within 10 days of being contacted by the concerned parties to discuss how to resolve the issue, if not previously conducted;
- Recommend the final decision on the mitigation measure to the complainant/aggrieved party;
- Implement the agreed mitigation measure;
- Update the Grievance Report Form and have it signed by the complainant/aggrieved party;

- Sign the Grievance Report Form and log the updated information of the grievance into the Grievance Registry; and
- Send copies of relevant documents (e.g. completed Grievance Report Form, mitigation measure, minutes of the meetings, if appropriate) to the concerned parties.

In case a grievance cannot be resolved in manner satisfactory to the complainant he/she has the right for an appeal. In such cases the resolution of the grievance will be reviewed by a commission at the level of the implementing agency (MCTI). This will serve as second tier grievance level. The commission will consist of three appointed members that are not directly involved in Project implementation. The commission will acknowledge the receipt of the appeal within 3 days and issue the final decision within 5 days of the receipt of the appeal. The decision of the commission will entail a detailed explanation of the grievance resolution process as well as the explanation of the final decision and guidance on how to proceed if the outcome is still not satisfactory for the complainant.

The Sub-project specific SEPs shall have details on each Grievance admission points, grievance administration processes, timelines, investigation activities and closure conditions.

Until such details are disclosed Stakeholders are encouraged to send all grievances, concerns and queries to the following addresses:

*PIU, Grievance Mechanism*

*Address: Omladinskih brigada 1, V Floor, office 555, 11070 Novi Beograd*

*011/213 74 31*

Further details on Grievance admission channels and points shall be publicized in the Sub-Project specific SEPs.

Local access details to be known and disseminated at later stages.

## **6.6 Monitoring and reporting on Grievances**

The CFD will be responsible for:

- Collecting data from LGAD serving as local admission points on the number, substance and status of complaints and uploading them into the single regional database;
- Maintaining the grievance logs on the complaints received at the regional and local level;
- Monitoring outstanding issues and proposing measures to resolve them;
- Disclosing quarterly reports on GM mechanisms;
- Summarizing and analyzing the qualitative data received from the local Grievance Admission points on the number, substance and status of complaints and uploading them into the single project database;
- Monitoring outstanding issues and proposing measures to resolve them.

The regular social monitoring reports to the WB shall be submitted through the PIU, which shall include a section related to GM which provides updated information on the following:

- Status of GM implementation (procedures, training, public awareness campaigns, budgeting etc.);
- Qualitative data on number of received grievances (applications, suggestions, complaints, requests, positive feedback) and number of resolved grievances;
- Quantitative data on the type of grievances and responses, issues provided and grievances that remain unresolved;
- Level of satisfaction by the measures (response) taken;
- Any corrective measures taken.

### **6.7 World Bank Grievance Redress Service**

Communities and individuals who believe that they are adversely affected by a World Bank (WB) supported project may submit complaints to existing project-level grievance redress mechanisms or the WB's Grievance Redress Service (GRS). The GRS ensures that complaints received are promptly reviewed in order to address project-related concerns. Project affected communities and individuals may submit their complaint to the WB's independent Inspection Panel which determines whether harm occurred, or could occur, as a result of WB non-compliance with its policies and procedures. Complaints may be submitted at any time after concerns have been brought directly to the World Bank's attention, and Bank Management has been given an opportunity to respond. For information on how to submit complaints to the World Bank's corporate Grievance Redress Service (GRS), please visit: <http://www.worldbank.org/en/projects-operations/products-and-services/grievance-redress-service>.

## 7. Monitoring and evaluation

### 7.1 Institutional monitoring

The PIU will keep a resettlement and expropriation database with a minimum of following information: volume of land required, land acquisition completed, inventory of persons and property affected, inventory of expropriation cases disaggregated by different phases of the process (submission of proposal, decision on expropriation, valuation, compensation offer, settlement agreement, payment of compensation, payment of assistance during relocation, judicial processes etc.). A suggested template for monitoring is presented in Annex 3.

In addition to the above activities, the table below presents a list of institutional responsibilities during the land acquisition & resettlement process:

**Table 3 - Institutional responsibilities**

| <b>Task:</b>                                                                                                                    | <b>Responsibility:</b>            |
|---------------------------------------------------------------------------------------------------------------------------------|-----------------------------------|
| Disclosure and arranging public consultations on the RPF                                                                        | MCTI (PIU)                        |
| Information disclosure to all PAPs about the procedure of the beginning of expropriation and during all phases of expropriation | PIU and Local Municipalities (LM) |
| Communication and consultation with PAPs                                                                                        | PIU and LM                        |
| Activities prior to commencement of works                                                                                       | PIU and LM                        |
| Providing assistance during resettlement                                                                                        | BoE                               |
| Compensation payment                                                                                                            | BoE                               |
| Grievances management                                                                                                           | PIU                               |
| Monitoring and reporting on expropriation and resettlement                                                                      | PIU / E&S                         |
| Monitoring and reporting after commencement of works                                                                            | Contractor                        |

### 7.2 Monitoring of resettlement process

The PIU will conduct internal periodical (monthly or quarterly depending on the duration of land acquisition processes) monitoring so that efficiency of the expropriation process and level of satisfaction of PAPs can be assessed.

Indicators for implementation of monitoring are as follows:

- Number of PAPs by categories;
- Number of public meetings with affected persons;
- Number and percentage of negotiated settlements signed;



- Number of physical resettlement cases;
- Number of economical resettlement cases;
- Number of completed land acquisition cases compared to expected total number;
- Number of PAPs compensated compared to the expected total, disaggregated by types and reason for compensation;
- Amount of compensation paid compared to the expected total;
- Number of temporary occupied private property land plots by the contractor for construction;
- Comparison of data on livelihood of affected persons before and after the (sub)-Project
- Number and type of assistances provided to vulnerable groups compared to total; and
- Number and type of grievances, including legal actions arising from expropriation and resettlement (submitted cases, resolved cases, time needed for their resolution).

The PIU shall monitor the implementation of the resettlement process both through internal, official institutional arrangements, as well as periodically by an independent external consultant, to be appointed. The external monitoring and evaluation consultant may be appointed during RAP preparation, if necessary, based on consultation with the World Bank. A RAP Completion report will be prepared and submitted to the World Bank within 2 months of the RAP completion. The report should verify that all entitlements have been delivered in line with the site-specific RAPs. In addition, the report should evaluate whether the mitigation actions prescribed have had the desired effect. The socioeconomic status of the affected population should be measured against the baseline conditions of the population before displacement, as established through the census and socioeconomic baseline studies.

## 8. Institutional arrangements

### 8.1 Institutions responsible for Project implementation

The SRMP will be managed by MCTI through a Project Implementation Unit (PIU), supplemented by Project Implementation Teams (PITs) in IZS, Serbia Cargo, Serbia Voz and RD. The PIU will have primary responsibility for Project execution ensuring that the Project development objectives are met and ensuring that financial resources are budgeted, disbursed, expended, accounted and audited. MCTI's PIU has already been established to manage the Serbian part of the recently approved Western Balkans Trade and Transport Facilitation (TTF) Project, and new positions will be defined to cover the needs of this MPA. The PIU will be strengthened with appropriate managerial and technical capacity to enable it to (i) manage and monitor progress of the entire Project, (ii) carry out and be responsible of day-to-day implementation of Project activities, (iii) oversight of all other Project activities implemented by the companies; (iv) prepare technical documentation for activities that will be financed under the Project; and (iv) participate in tender preparation and evaluation. MCTI, through PIU, will be directly responsible for implementation of all components. While the PIU will be implementing the components, PITs will act as subordinate implementing agencies to provide technical support for specific Project subcomponents or activities of the MPA that pertain to their area of expertise. MCTI would channel Project funds to PITs to strengthen their structures, as hiring technical staff to support the MPA.. The PIU will be staffed with experts specifically hired for the Project, while PITs will be staffed with mixes of agency staff and personnel hired for the Project. They will have capabilities in contract management, safeguards, and monitoring and evaluation. The PIU will include additional team members, being full or part time, including an environmental and safeguard expert, two railway experts, human development expert, transport planner, and a transport economist. PIT will mainly consist of the employees within subject institutions that might be strengthen with specific expertise relevant for the effective Project implementation, like railway investment expert, rail asset management expert and business support management system expert, a full-time.

The PIU will also include one Environmental specialist, a full-time Public communications, social and citizen engagement specialist), a to support compliance with the World Bank safeguards requirements, as well as technical experts (change management advisor, ICT adviser and other experts) on a part-time Occupational & Health (OHS) Specialist throughout project implementation and a part time Resettlement specialist on a as need basis. Fiduciary management including procurement and financial management shall be within the responsibility of the Central Fiduciary Unit - CFU (responsible for procurement and financial management) housed under the MoF. The Public communication, social and citizen engagement Specialist will be responsible for the Social Safeguards and ensuring that the GM is functional. RAP if required will be prepared by a Resettlement Specialist to be hired by the PIU for this specific activity/ies.

### 8.2 Key institutions in the process of resettlement

The resettlement process involves the Government of RS, the Beneficiary of Expropriation i.e. Infrastructure Zeleznice Srbije, the tax authority, accredited valuation experts, the local Governments and the Relevant Courts in cases no settlement agreement is achieved. An overview of all institutions is presented below. The in-depth assigned responsibilities and arrangements for implementing the requirements of this RPF and each site-specific RAP shall be covered in the RAPs itself.

**Table 4 - Institutions involved in expropriation / resettlement**

| <b>Institution:</b>                                                                    | <b>Key responsibility during resettlement:</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
|----------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| National assembly of RS                                                                | Declaration of public interest by law                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     |
| Government of RS (GoRS)                                                                | Declaration of public interest (other than by law as above)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |
| PIU Housed under MCTI                                                                  | <p>Coordination of resettlement activities under this RPF and individual RAPs through:</p> <ul style="list-style-type: none"> <li>- Appointment of a Resettlement Specialist to assist and monitor the implementation and report on social components of the (sub)-project, particularly implementation of RPF,</li> <li>- Announcement of the Cut-off date.</li> <li>- Preparation and disclosure RPF, RAPs and all other project safeguard documents</li> <li>- Conducts public consultations in all Project phases,</li> <li>- Engages with relevant stakeholders</li> <li>- Establishment and administration of the grievance mechanism of PAPs and stakeholders;</li> <li>- Monitoring and evaluation of the resettlement process and reports to WB on all issues under this RPF,</li> <li>- Monitoring of land entry-land exit protocols in cases of temporary land occupation until the land is given back to their owners in accordance with this RPF.</li> </ul> |
| Beneficiary of Expropriation (i.e. Infrastructure Zeleznice)                           | Administration of the expropriation process                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |
| Ministry of Finance (MoF)                                                              | Borrower and 2 <sup>nd</sup> tier authority to the expropriation decisions                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |
| Tax administration offices (decentralized to municipality units, but under MoF)        | Provides assessment of market value of agricultural or construction land                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  |
| Local-Self Governments, including its administration                                   | Local municipalities govern the expropriation process (Department of property affairs)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |
| MoAFWM                                                                                 | Provides information about available replacement land                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     |
| Republic Geodetic Authority, State Cadaster of immovable property, decentralized units | <p>Provides official information on all immovables, including land, structures, houses, etc.</p> <p>Provides official legal information on owners of immovables</p> <p>Provides information on possessors of immovable property</p> <p>Annotation of expropriation process</p> <p>Executes legal title changes of immovable property owners after land acquisition, expropriation etc.</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |

| Institution:              | Key responsibility during resettlement:                                         |
|---------------------------|---------------------------------------------------------------------------------|
| Relevant municipal courts | Determines fair compensation if amicable agreement has not been reached         |
| The Administrative Courts | Decides on lawsuits filed against final and binding decisions issued by the MoF |
| Municipalities            | Participate in Sub-Project specific Local Grievance Admission Desks (LGAD)      |

## **9. Budget and funding of resettlement**

Land acquisition costs are born by the Beneficiary of Expropriation i.e. IZS and need to be budgeted within the Budget for the upcoming fiscal years. Costs for the implementation of this RPF include categories: (a) administrative costs including cost associated with expropriation (if necessary), and (b) compensation for land acquisition, and asset loss, including transitional and any other allowance as necessary.

Given the early stage of the Project and unknown scale, type and magnitude of impact no estimation can be given on the required cost.

This RPF as referenced in the Loan Agreement complement the national legal requirements guiding involuntary land acquisition and resettlement, and shall once ratified serve as a legal basis to close gaps to meet the ESS5 standards.

## Annex 1 - Grievance registration form

Reference No:

Full Name

*Note: you can remain anonymous if you prefer, or request not to disclose your identity to the third parties without your consent. In case of anonymous grievances, the decision will be disclosed at the Projects website: [www.mgsi.gov.rs](http://www.mgsi.gov.rs)*

First name \_\_\_\_\_

Last name \_\_\_\_\_

☐ I wish to raise my grievance anonymously

Gender of complainant (completion of this field is optional)

☐ Male ☐ Female ☐ Other \_\_\_\_\_ (please indicate)

☐ I request not to disclose my identity without my consent Contact Information Please mark how you wish to be contacted (mail, telephone, e-mail).

☐ By Post: Please provide mailing address:

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

☐ By Telephone: \_\_\_\_\_

☐ By E-mail \_\_\_\_\_

☐ I will follow up of the resolution at the website as I want to remain anonymous

Preferred Language for communication ☐ Serbian ☐ Other (indicate)

Description of Incident or Grievance (*What happened? Where did it happen? Who did it happen to? What is the result of the problem? Date of Incident/ Grievance*)

☐ One-off incident/grievance (date \_\_\_\_\_)

☐ Happened more than once (how many times? \_\_\_\_\_)

☐ On-going (currently experiencing problem) What would you like to see happen to resolve the problem?

Signature: \_\_\_\_\_ Date: \_\_\_\_\_

Please return this form to:

## Annex 2 - Social analysis template

| SOCIAL SCREENING FORM AND TRIGGERS FOR SUB PROJECTS                                                                   |                                                                                                                                             |     |    |
|-----------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------|-----|----|
| This screening report shall comprise of the screening form, ownership evidence and pictures from the walkover survey. |                                                                                                                                             |     |    |
| Name of Sub project:                                                                                                  |                                                                                                                                             |     |    |
| Location:                                                                                                             |                                                                                                                                             |     |    |
| Type of Activity and Procurement Package as assigned in the Procurement Plan:                                         |                                                                                                                                             |     |    |
| Nature of Project:                                                                                                    |                                                                                                                                             |     |    |
| Size/Scale:                                                                                                           |                                                                                                                                             |     |    |
| Project Implementing Agency:                                                                                          |                                                                                                                                             |     |    |
| Description of Project Surroundings:                                                                                  |                                                                                                                                             |     |    |
| Screening indicators related to Land acquisition, assets and access to resources                                      |                                                                                                                                             |     |    |
|                                                                                                                       |                                                                                                                                             | YES | NO |
|                                                                                                                       | Type of activity – Will/has the sub project:                                                                                                |     |    |
| 1                                                                                                                     | Require that land (private) to be acquired (temporarily or permanently) for its development                                                 |     |    |
| 2                                                                                                                     | Acquired land in anticipation of the project?                                                                                               |     |    |
| 3                                                                                                                     | Use land that is currently occupied or regularly used for productive purposes (e.g. gardening, farming, pasture, fishing locations, forests |     |    |
| 4                                                                                                                     | Physically displace individuals, families or businesses                                                                                     |     |    |
| 5                                                                                                                     | Result in the temporary or permanent loss of crops, fruit trees or household infrastructure                                                 |     |    |
| 6                                                                                                                     | Result in the involuntary restriction of access by people to legally designated parks and protected areas                                   |     |    |
| 7                                                                                                                     | Result in loss of livelihood                                                                                                                |     |    |
| 8                                                                                                                     | Have negative impact to any vulnerable individuals or groups                                                                                |     |    |
| 9                                                                                                                     | Have negative impact to informal side road shops, traders or any nomadic type of commercial activity                                        |     |    |
| 10                                                                                                                    | Impact to community Health & Safety                                                                                                         |     |    |

| SOCIAL SCREENING FORM AND TRIGGERS FOR SUB PROJECTS |                                                 |  |  |
|-----------------------------------------------------|-------------------------------------------------|--|--|
| 11                                                  | Impact internally displaced persons or refugees |  |  |
| 12                                                  | Disrupt access to health care and education     |  |  |

If any of the boxes 1 through 9 are ticked YES the ESS5 will be relevant and site specific instruments in line with this RPF will be prepared.

If any of the boxes 10 through 13 are ticked YES commensurate mitigation measures shall be designed through the site specific ESMP

#### CERTIFICATION

We hereby certify that we have thoroughly examined all the potential adverse effects of this sub project. To the best of our knowledge, the sub project does not avoid /avoids all adverse social impacts.

\_\_\_\_\_  
For the PIU  
engagement specialist

\_\_\_\_\_  
Public communication, social and citizen



## Annex 3 - Record keeping template

The World Bank supported Serbian Railway Modernization Project  
-General information-

| No    | Site                      | Land acquisition required | Land acquisition completed | No. of landowners (cases) | No. of landowners received compensation | No. of landowners (cases) on courts | No. landowners yet to be offered compensation | No. of landowners who did not receive compensation | No. of physically displaced households | Duration of expropriation based on sample |
|-------|---------------------------|---------------------------|----------------------------|---------------------------|-----------------------------------------|-------------------------------------|-----------------------------------------------|----------------------------------------------------|----------------------------------------|-------------------------------------------|
|       |                           | (in ha)                   | (in ha)                    |                           |                                         |                                     |                                               |                                                    |                                        |                                           |
| 1     | To be added once selected | 0.00                      | 0.00                       | 0                         | 0                                       | 0                                   | 0                                             | 0                                                  | 0                                      | 0                                         |
|       |                           |                           |                            |                           |                                         |                                     |                                               |                                                    |                                        |                                           |
| TOTAL |                           | 0.00                      |                            |                           |                                         |                                     |                                               |                                                    |                                        |                                           |

## Annex 4 – Report on Public Consultations



Republic of Serbia  
Ministry of Construction, Transport  
and Infrastructure  
Nemanjina 22-26, 11000 Belgrade

PHASE 1 OF THE MULTI-PHASE PROGRAMMATIC APPROACH

SERBIA RAILWAY SECTOR MODERNIZATION

### REPORT ON PUBLIC CONSULTATIONS

held for:

Environmental and Social Management Framework (ESMF)  
Resettlement Policy Framework (RPF)  
Stakeholder Engagement Plan (SEP) and  
Labour Management Plan (LMP)  
Environmental and Social Commitment Plan (ESCP)



FINAL DOCUMENT  
B E L G R A D E, October 29, 2020

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# 1. REPORT ON PUBLIC DISCLOSURE AND PUBLIC CONSULTATION

As required by WB Environmental and Social Standard 10 (ESS10) – Stakeholder Engagement and Information disclosure, during preparation of Draft ESMF, ESCP, RPF, SEP and LMP documents the MCTI carried out public consultations with relevant stakeholders.

Starting from October 16, 2020, The Ministry of Construction, Transport and Infrastructure, Infrastruktura Železnice Srbije, Serbia Cargo, Serbia Voz, Railway Directorate, disclosed the Draft ESMF, ESCP, RPF, SEP and LMP documents on its web sites and announced invitation for Public Consultations for the public, bodies and organizations interested in subject documents prepared for SRSB Project. Same announcement was published in the daily newspaper with national coverage “Politika” on October 16, 2020. Public and other interested parties and organizations were invited to participate in process of public consultation on draft ESMF, ESCP, RPF, SEP and LMP documents.

On October 29, 2020, at 12:00 AM (local time), public consultations and presentation of the Draft ESMF, ESCP, RPF, SEP and LMP documents were organized at the premises of Infrastruktura Železnice Srbije, 6 Nemanjina Street, Hall Biblioteka, 11000 Belgrade. The meeting was attended by a diverse group of 9 stakeholders, namely representatives of MCTI, PIU, PITs i.e. Infrastruktura Železnice Srbije, Srbija Voz, Limited Liability Company for Construction of the railway know Belgrade i.e. “Beograd Cvor”, Pruzni put Zemun (Infrastruktura Cvor Beograd), “Ecology Partners” private company from Merošina, “Eko Unija” private company from Stara Pazova.

The following persons attended:

- |    |                          |                                                                                                                            |
|----|--------------------------|----------------------------------------------------------------------------------------------------------------------------|
| 1. | Mr. Lazar Radaković      | Infrastruktura Železnica Srbije, Advisor to General Manager for Traffic Safety                                             |
| 2. | Mr. Miroslav Prokić      | Ministry of Construction, Transport and Infrastructure, Advisor at Department Sector for Railways and Intermodal Transport |
| 3. | Ms. Rada Vukeljić,       | „Beograd Cvor“ d.o.o.                                                                                                      |
| 4. | Mr. Bogisa Milutinović   | Infrastruktura Železnica Srbije and PAPs                                                                                   |
| 5. | Ms. Marija Nenezic-Jovic | „Beograd Cvor“ d.o.o                                                                                                       |
| 6. | Mr. Sladjan Velickovic   | EKO UNIJA D.O.O- Waste collection and recycling company                                                                    |
| 7. | Mr. Novica Stankovic     | ECOLOGY PARTNERS – Private Waste Management Company                                                                        |
| 8. | Ms. Ljiljana Stojic      | Head of PIU of the WB supported Trade and Transport Facilitation Project                                                   |

The consultation consisted of two parts. The first part consisted of general overview of the Environmental and Social Framework (ESF) and the purpose of ESMF, ESCP, RPF, SEP and LMP documents during implementation. In addition, it was emphasized that all activities supported under the Project shall be environmentally and socially sound, sustainable, and consistent with WB ESSs and Serbian national legislation.

Project screening procedure and risk classification were explained, as well as legal and administrative framework for Project.

The meeting started according to schedule at 12:00 AM. The Social Specialist Ms. Nina Valcic presented all project documents in details to the interested attendees.



Picture 1: Public consultation in Belgrade, October 29, 2020



Picture 2: COVID-19 Hygiene kit provided during Public consultations in Belgrade, October 29, 2020



Picture 3: Public consultation in Belgrade, October 29, 2020

Special focus was given to project description, implementation arrangements, potential environmental and social impacts, grievance redress procedures, labor management, screening forms and development of environmental and social management plans during Project implementation.

The importance of Labor management and most important provisions of WB Environmental and Social Standard ESS2 (Labor and Working Conditions) were also explained to the public during presentation of ESMF document. Before starting with questions of participants, institutional responsibilities and monitoring and reporting procedure on Project were presented and explained. However, the whole consultation has taken a participatory form and turned into a very interactive discussion with participation of all present Stakeholders very early before the moderator handed over the floor to the participants. All Stakeholders were encouraged to stay informed and follow the information avenues provide in the SEP and to continue to be engaged. Consultation started at 12:00 AM and ended at 2:00 PM, local time.

#### Questions and Answers during public presentation and consultations:

Q1: Representative of EKOUNIJA Mr. Sladjan Velickovic, expressed satisfaction with the format and content of the presentation.

.....

Q2: Representative of ECOLOGY PARTNERS requested information whether treatment of waste generated from condensators and transformers has been covered with the waste management procedures in the ESMF?

A2: Nina Valcic has explained that the intended activities do not envisage replacement of transformers and condensators.

In addition, Mr. Lazar Radakovic confirmed the above stated and clarified that particular attention will be given to waste management procedures, including recycling, in line with the internal Waste management procedure of IZS and the ESMF. The second Phase of the MPA will consider modernization of railway Beograd -Vrsac. Removed wooden sleepers subject to adequate treatment and testing will be re-used on other regional railway lines. Hazardous waste will be classified, transported, deposited in line with legal requirements.

Q3: Mr. Bogisa Milutinovic, an employee of IZS, but also in the capacity of a Project Affected Person requested clarification whether Resettlement Policy Framework covers already ongoing land acquisition for the section

Belgrade- Stara Pazova financed by the Chinese Exim Bank?

A3: Nina Valcic clarified that unfortunately the RPF is applicable only to impacts attributable to this Project or to impacts that have occurred in its anticipation including those stemming from land acquisition. Notwithstanding, interest was taken in this particular case and basic guidance was given in line with the national framework. Representative of IZS and MCTI have committed to contacting the PAPs in the coming days to receive more details on the subject case and enable amicable resolution.



## 2. ATTENDANCE SHEET

СПИСАК ПРИСУТНИХ  
SPISAK PRISUTNIH  
Attendance sheet

|                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |  |                                                                                                                                               |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|-----------------------------------------------------------------------------------------------------------------------------------------------|
| Предмет Састанка: Predmet Sastanka: Subject of meeting<br><b>ENVIRONMENTAL AND SOCIAL MANAGEMENT FRAMEWORK (ESMF)</b><br>PLAN UPRAVLJANJA UTICAJIMA NA ŽIVOTNU SREDINU I DRUŠTVO<br><b>RESETTLEMENT POLICY FRAMEWORK (RPF)</b><br>OKVIR POLITIKE RASELJAVANJA<br><b>LABOR MANAGEMENT PROCEDURES (LMP)</b><br>PRAVILNIK O RADU NA PROJEKTU<br><b>PROJECT LEVEL STAKEHOLDER ENGAGEMENT PLAN (PSEP)</b><br>PLAN UKLJUCIVANJA ZAJNTERESOVANIH STRANA NA NIVOU PROJEKTA<br>Project:<br>Пројекат:<br><b>SERBIA RAILWAY SECTOR MODERNIZATION (SRSM)</b><br>MODERNIZACIJA ŽELEZNICKOG SEKTORA U SRBIJI |  | Место одржавања sastanka:<br>Место одржавања састанка:<br><br><b>INFRASTRUKTURA ŽELEZNICE SRBIJE d.d.</b><br>Nemanjina br. 6<br>11000 Beograd |
| Datum sastanka/Datum Sastanka/Date<br><b>29.10.2020</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |  |                                                                                                                                               |

| P.B.<br>Num<br>ber | Име и презиме<br>Ime i prezime<br>Name and Surname | Адреса<br>Adress                         | Телефон, Факс;<br>E-mail<br>Phone, e-mail |
|--------------------|----------------------------------------------------|------------------------------------------|-------------------------------------------|
| 1                  | ЛАЗАР РАДАКОВИЋ                                    | Кнез Милоша Озреновић<br>65/22, Палић    | u60600a@6mail.com<br>064.345.35.26        |
| 2                  | Мираслав Прок                                      | Борна Рокочева Мохамме<br>Нера уопште 56 | wirobiv.prokic@yahoo.com                  |
| 3                  | Радослав Вукчевић                                  | БЕОГРАД                                  | rada.vucelvic@bepic                       |
| 4                  | Богдан Милетић                                     | ПРЖИЋ ПУТНИК                             | ИНФРАСТРУКТУРА БЕОГРАД                    |



| P.č.<br>Number | Ime i prezime<br>Name and Surname | Adresa / No<br>Address | Telefon, faks<br>E-mail<br>Phone, e-mail |
|----------------|-----------------------------------|------------------------|------------------------------------------|
| 5              | MARIJA HENEZUTI JOKIĆ             | Београд                | MARIJA.HENEZUTI@BEOGRADVOJ.RS            |
| 6              | SLAVAN VENEKOVIC                  | Евро Улица 400         | SLAVAN.VENEKOVIC75@EKOVOJ.RS             |
| 7              | Novica Stankovic                  | Ecology Partners       | novicahen @ gmail . com                  |
| 8              | Бориса Стојић                     | PIU                    | 061 156 1286<br>y.gara.stojic@rzs.gov.rs |
| 9              | Nina Valčić                       | Konsultant             | valcicnina @ gmail . com                 |
| 10             |                                   |                        |                                          |
| 11             |                                   |                        |                                          |
| 12             |                                   |                        |                                          |
| 13             |                                   |                        |                                          |
| 14             |                                   |                        |                                          |
| 15             |                                   |                        |                                          |
| 16             |                                   |                        |                                          |

### 3. DOCUMENTATION



In compliance with the World Bank Environmental  
and Social Framework (ESF)  
and the Environmental and Social Standard 10 (ESS10)

**Republic of Serbia**  
**Ministry of Construction,**  
**Transport and Infrastructure**  
invites to

#### **PUBLIC CONSULTATIONS**

Institutions, organizations, entities and the general public  
interested in the

#### **ENVIRONMENTAL AND SOCIAL MANAGEMENT FRAMEWORK (ESMF)**

#### **PROJECT LEVEL STAKEHOLDER ENGAGEMENT PLAN (SEP)**

#### **LABOR MANAGEMENT PROCEDURES (LMP) RESETTLEMENT POLICY FRAMEWORK (RPF)**

for the  
**SERBIA RAILWAY SECTOR MODERNIZATION  
PROJECT**

The public consultations and presentation of the subject documents  
will take place on **October 29, 2020, at 12 PM (local time)**, at the  
premises of "Infrastructure of Serbian Railways" j.s.c, 6, Nemanjina  
Street, Belgrade, "Biblioteka" Hall on the 1st floor.

Subject documents are available and may be accessed and reviewed at:

- the premises of "Infrastructure of Serbian Railways" j.s.c, 6 Nemanjina Street, Belgrade, Belgrade, during working days from 11:00 AM to 01:00 PM (local time), within 14 days from the date of public announcement of this invitation.
- The website of the Ministry of Construction, Transport and Infrastructure: <https://www.mgsi.gov.rs/cir/dokumenti/public-consultation-environmental-and-social-management-framework-project-level-stakeholder>
- The website of "Infrastructure of Serbian Railways" j.s.c: <https://infrazs.rs/>,
- The website of "Srbija Voz" j.s.c.: <https://www.srbvoz.rs/>,
- The website of "Srbija Cargo" j.s.c: <https://srbcargo.rs/sr/>
- The website of Railway Directorate: <http://www.raildir.gov.rs>

Questions, comments and feedback may be submitted either during  
the course of the meeting or in advance in writing by submission to:  
Ministry of Construction, Transport and Infrastructure – Sector  
for Railways and Intermodal Transport, 22–26, Nemanjina Street,  
Belgrade or via e-mail: [miroslav.prokic@mgsi.gov.rs](mailto:miroslav.prokic@mgsi.gov.rs).

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захвалности у италијанском издању дневног листа „Полит  
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Picture 4: Announcement of public consultation in daily newspaper, ("Politika", October 17, 2020)

**ПОЛИТИКА**

**ОГЛАСИ**



Сагласно  
Еколошком и друштвеном оквиру Светске банке (ЕСФ) и  
Еколошком и друштвеном стандарду 10 (ЕСС10)

**Република Србија**  
**Министарство грађевинарства,**  
**саобраћаја и инфраструктуре**  
позива на

**ЈАВНЕ КОНСУЛТАЦИЈЕ**

јавност, органе и организације заинтересоване за

**ОКВИР УПРАВЉАЊА УТИЦАЈИМА НА ЖИВОТНУ**  
**СРЕДИНУ И ДРУШТВО (ЕСМФ)**  
**ПЛАН УКЉУЧИВАЊА ЗАИНТЕРЕСОВАНИХ**  
**СТРАНА НА НИВОУ ПРОЈЕКТА (СЕП)**  
**ПРАВИЛНИК О РАДУ НА ПРОЈЕКТУ (ЛМП)**  
**ОКВИР ПОЛИТИКЕ РАСЕЉАВАЊА (РПФ)**

за

**ПРОЈЕКАТ МОДЕРНИЗАЦИЈЕ ЖЕЛЕЗНИЧКОГ**  
**СЕКТОРА У РЕПУБЛИЦИ СРБИЈИ**

Јавне консултације и презентација предметних докумената ће се одржати дана **29. 10. 2020.** године, са почетком у **12 часова** у просторијама „Инфраструктура железнице Србије“ а.д., Улица Немањина 6, Београд, сала „Библиотека“ на I спрату.

Увид у предметне документе може се извршити:

- у просторијама „Инфраструктура железнице Србије“ а.д., Улица Немањина 6, Београд, сваког радног дана од 11 до 13 часова у року од 14 дана од дана објављивања овог обавештења.
- на интернет страници Министарства грађевинарства, саобраћаја и инфраструктуре: <http://www.mgsi.gov.rs/>
- на интернет страници Акционарског друштва „Инфраструктура железнице Србије“: <https://infrazs.rs/>,
- на интернет страници Акционарског друштва за железнички превоз путника „Србија Воз“ Београд: <https://www.srbvoz.rs/>,
- на интернет страници Акционарског друштва за железнички превоз робе „Србија Капро“: <http://portal.srbcargo.rs/kargoportal/>

Питања, примедбе и мишљења примаће се усмено током јавних консултација или писаним путем доставом на адресу:  
Министарство грађевинарства, саобраћаја и инфраструктуре – Сектор за железнице и интермодални транспорт, Београд, Немањина бр. 22–26, односно путем електронске поште: [miroslav.prokic@mgsi.gov.rs](mailto:miroslav.prokic@mgsi.gov.rs).

**! ОБАВЕШТЕЊА**

– Научно веће Рударског института из Београда обавештава научну и стручну јавност да је покренут поступак за избор **др Сандре Петковић**, истраживач-сарадника у научно звање **научни сарадник**. Извештај и резиме извештаја Комисије о прегледу и оцени стручног и научног рада и оцени испуњености услова за стицање научног звања налази се у библиотеци Рударског института, Батајнички пут број 2, Београд, Земун и могу се погледати сваког радног дана у наредних 30 дана од дана објављивања огласа (од 17. 10. 2020. до 16. 11. 2020. године)  
12007621-1

**↓ МАЛИ ОГЛАСИ**

**СТАНОВИ ИЗДАВАЊЕ/7**

2.5 ненамештен у центру без посредника, власник, договор. 011/24-32-486; 063/358-348.  
22014261-18

**СТАНОВИ КУПОВИНА/9**

**СТАН** на вишем делу Врачара, две спаваће собе, 2 мокра чвора, од трећег до петог спрата, лифт, ЦГ, са лепим погледом и гаражом или гаражним местом. Канцеларија 780, 063/449-487.  
12007619-18

**СТАНОВИ ПРОДАЈА/10**

**БЕЛИ ДВОР**, 150 квм + гаража + паркинг, 330.000. Власник, 063/7724-104.  
22014386-2

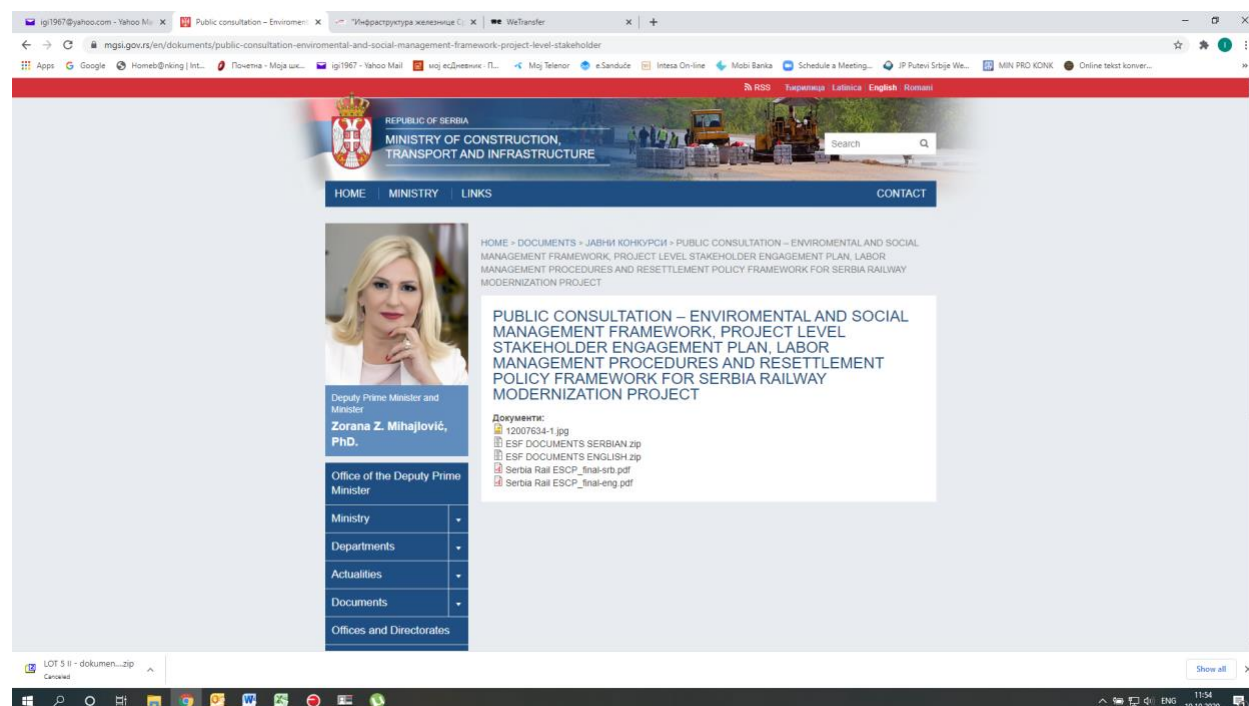
**ПОЛИТИКА**

**ПОШТОВАНИ ЧИТАОЦИ**  
**ОД 9. МАЈА 2020. ГОДИНЕ**

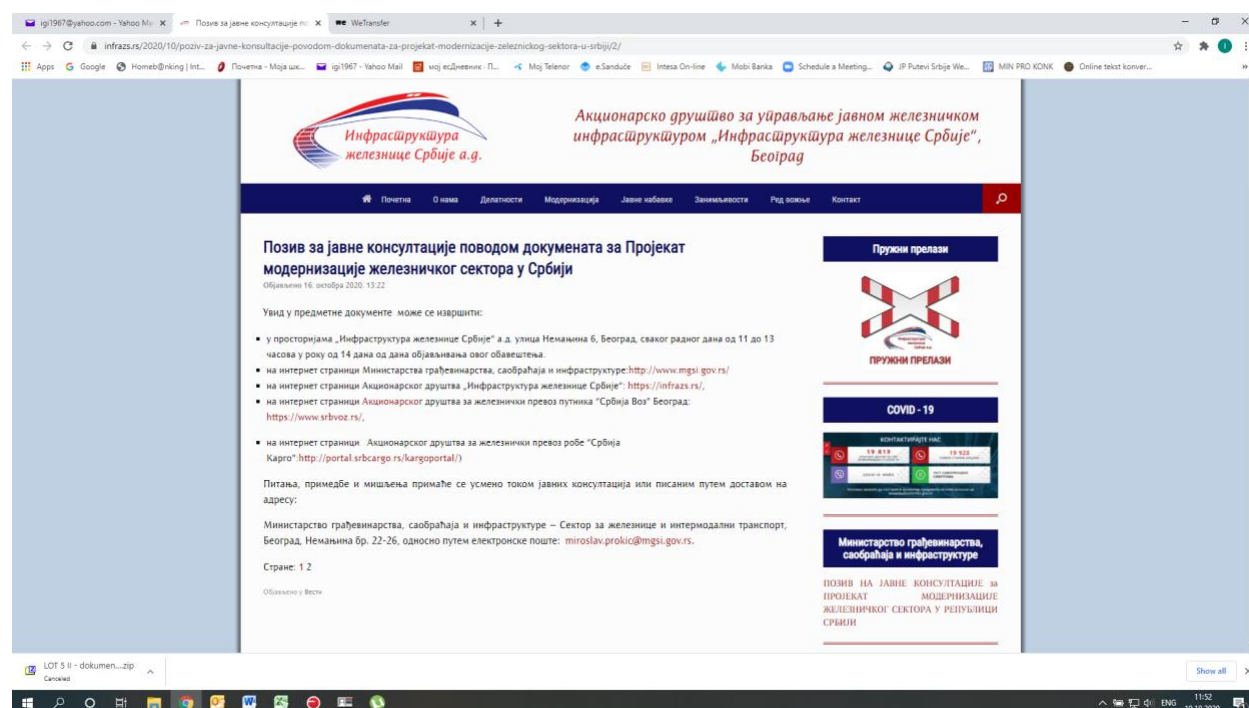
**РАДНО ВРЕМЕ ШАЛТЕРА**  
**И ПРИЈЕМА МАЛИХ ОГЛАСА,**  
**ЧИТУЉА И ПОМЕНА ЈЕ**  
**од 9 до 17 часова**

**ОБАВЕШТАВАМО ВАС**  
**ДА ЧИТУЉЕ И ПОМЕНЕ**  
**МОЖЕТЕ ДА ПРЕДАТЕ**  
**ЕЛЕКТРОНСКИМ ПУТЕМ**  
**ПРЕКО САЈТА:**  
[www.citulje.politika.co.rs](http://www.citulje.politika.co.rs)

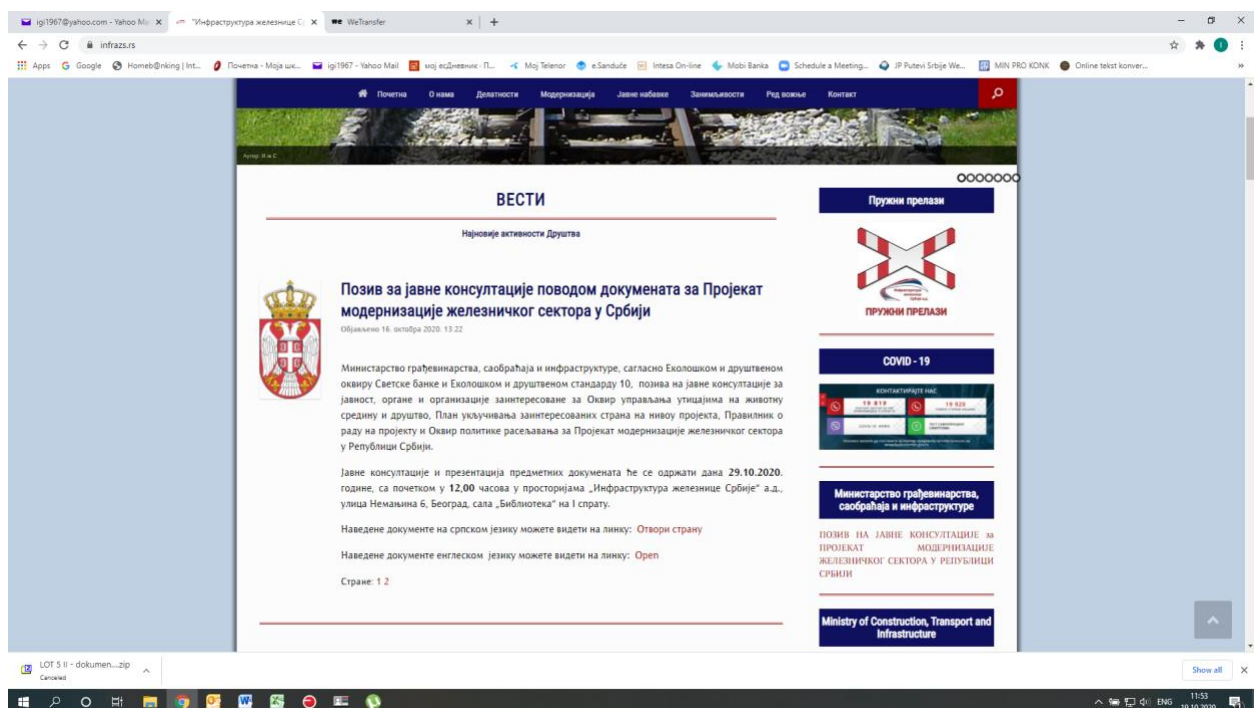
Picture 4: Announcement of public consultation in daily newspaper, ("Politika", October 17, 2020)



Picture 5: Announcement of public consultation on the MCTI web site on October 16,2020



Picture 6: Announcement of public consultation on SRSB Social documents on IZS on October 16,2020



Picture 7: Announcement of public consultation on SRSМ Social documents on IZS on October 16,2020